# Missouri Senate Appropriations Committee

# 1998 ANNUAL FISCAL REPORT

Fiscal Year 1999

89th General Assembly 2nd Regular Session

William P. McKenna

President Pro Tem

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**Mike Lybyer** 

Appropriations Committee Chair



Prepared by Senate Appropriations Staff



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### MISSOURI SENATE

COMMITTEES:
APPROPRIATIONS, CHAIRMAN
AGRICULTURE AND LOCAL GOVERNMENT
GUBERNATORIAL APPOINTMENTS
STATE BUDGET CONTROL

December 7, 1998

#### TO ALL SENATORS AND SENATE STAFF:

I am pleased to present the 1998 Annual Fiscal Report. The Report contains information about departmental appropriations, major budget increases and other topics of interest in a format that is designed to be useful to an average reader as well as a budget specialist.

The State of Missouri ended FY 1998 in excellent financial condition due to a continuing healthy economy and efficient financial management. The economic outlook is for continued strong revenue collections in FY 1999 despite global uncertainties.

Missouri's tax burden traditionally has been very low in comparison to that of other states. My goal as Chairman of the Appropriations Committee has been to ensure that Missouri adequately funds essential government services and to ensure that those services are managed efficiently. We have accomplished these objectives, and by doing so we have ensured that the State of Missouri will maintain both its relatively low taxes and a balanced budget.

On a personal note, 1998 marks the close of my fourth year as Chairman of the Senate Appropriations Committee. During that time, I have come to know and respect the many men and women who are involved in the development, review and adoption of the state's annual budget. Their commitment and dedication made my responsibilities as Appropriations Committee Chairman very rewarding.

Sincerely,

Mike Lybyer

ML:rb

#### 1998 ANNUAL FISCAL REPORT

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#### **PREFACE**

The Senate Appropriations Committee is pleased to present this Annual Fiscal Report. It is designed to provide to legislators, legislative and departmental staff, and the public with detailed information about the appropriations and budget process during the 89<sup>th</sup> General Assembly, 2<sup>nd</sup> Regular Session as well as information about fiscal and budget issues in previous years.

The Report is divided into three major sections. The Missouri State Finances Section (Section I) presents details of Missouri's \$15.9 billion budget for Fiscal Year 1999. This section includes appropriation bill totals for operating and capital improvements. In addition, this section contains information identifying major budget increases, a veto summary, current fiscal year general revenue estimates, a fiscal impact summary for legislation enacted in 1998 and the history of capital improvements appropriations. This section concludes with a review of the General Revenue Fund, including revenues, expenditures, and transfers.

Topics of Interest (Section II) provides information about a wide variety of subjects of topical interest. This section contains information relating to the court ordered desegregation, gaming and bingo proceeds, correctional facilities census, welfare roll information, and other items of interest.

The General Information Section (Section III) provides the names of the members of the Senate, the structure of the Missouri Senate Appropriations Committee and staff, a budget process overview and a calendar of appropriation events.

We hope that the Annual Fiscal Report will provide the reader with a wide range of interesting topics regarding the Missouri state budget and finances for Fiscal Year 1999. If you have any comments or suggestions please send them to Robin Butler, Senate Appropriations Committee Staff, Rm. B-8, State Capitol Building, fax them to (573) 751-4778 or e-mail her at rbutler@services.state.mo.us.

### Section I

## Missouri State Finances

1998

		FY 98	FY 99 Departments'	FY 99 Governor	FY 99 House	FY 99 Senate	FY 99 Conference	FY 99 After
Department	Fund	After Veto	Request	As Amended	Recommends	Recommends	Recommends	Veto
Public Debt	GR	\$109,606,424	\$105,601,812	\$105,602,256	\$105,602,256	\$105,602,256	\$105,602,256	\$105,602,256
	FED	0	0	0	. 0	0	0	0
	OTHER	99,082,999	105,953,651	105,953,651	105,953,651	105,953,651	105,953,651	105,953,651
HB 1001 TOTAL	TOTAL	\$208,689,423	\$211,555,463	\$211,555,907	\$211,555,907	\$211,555,907	\$211,555,907	\$211,555,907
	FTE	1.40	1.40	1.40	1.40	1.40	1.40	1.40
Dept. Elementary	GR	\$2,156,948,658	\$2,277,111,281	\$2,221,431,422	\$2,216,584,965	\$2,221,598,809	\$2,222,965,307	\$2,222,965,307
& Secondary Education	FED	454,761,523	460,412,385	490,974,622	487,180,196	486,120,196	487,180,196	487,180,196
	OTHER	920,334,110	963,228,335	941,860,726	941,360,726	942,860,726	941,860,726	941,860,726
HB 1002 TOTAL	TOTAL	\$3,532,044,291	\$3,700,752,001	\$3,654,266,770	\$3,645,125,887	\$3,650,579,731	\$3,652,006,229	\$3,652,006,229
	FTE	1,990.40	2,034.40	2,030.40	2,030.40	2,030.40	2,030.40	2,030.40
Dest Higher Education	GR	\$778,751,287	\$894,799,793	\$863,586,690	\$863,747,528	\$858,878,234	\$860,178,234	\$860,068,234
Dept. Higher Education	FED	3,805,578	3,277,282	3,278,478	3,278,478	3,278,478	3,278,478	3,278,478
	OTHER	134,884,559	141,856,654	149,356,596	149,356,596	149,356,597	149,356,597	149,356,597
HB 1003 TOTAL	TOTAL	\$917,441,424	\$1,039,933,729	\$1,016,221,764	\$1,015,382,602	\$1,011,513,309	\$1,012,813,309	\$1,012,703,309
IID 1003 TOTAL	IOIAL	Ψ317,441,424	Φ1,039,933,729	φ1,010,221,704	φ1,015,562,002	φ1,011,515,505	φ1,012,013,309	Ψ1,012,703,309
	FTE	67.28	76.78	75.28	75.28	75.28	75.28	75.28

Department	Fund	FY 98 After Veto	FY 99 Departments' Request	FY 99 Governor As Amended	FY 99 House Recommends	FY 99 Senate Recommends	FY 99 Conference Recommends	FY 99 After Veto
Dept. Revenue	GR	\$789,078,454	\$877,960,335	\$877,895,767	\$877,760,431	\$877,658,208	\$877,928,501	\$877,928,501
	FED	693,915	668,769	670,523	670,523	670,523	670,523	670,523
	OTHER	608,859,151	627,147,084	627,366,095	627,528,095	634,382,331	634,544,331	634,544,331
Т	TOTAL	\$1,398,631,520	\$1,505,776,188	\$1,505,932,385	\$1,505,959,049	\$1,512,711,062	\$1,513,143,355	\$1,513,143,355
	FTE	2,311.50	2,331.50	2,319.50	2,318.50	2,315.50	2,314.50	2,314.50
Dept. Highways	GR	\$17,929,817	\$47,862,660	\$17,293,588	\$17,043,588	\$18,456,088	\$18,056,088	\$18,056,088
& Transportation	FED	39,537,132	18,932,748	18,937,005	18,937,005	18,937,006	18,937,006	18,937,006
	OTHER	1,061,226,003	1,146,219,950	1,148,753,720	1,148,753,720	1,148,753,720	1,148,753,720	1,148,753,720
	TOTAL	\$1,118,692,952	\$1,213,015,358	\$1,184,984,313	\$1,184,734,313	\$1,186,146,814	\$1,185,746,814	\$1,185,746,814
	FTE	6,409.00	6,629.00	6,628.00	6,628.00	6,628.00	6,628.00	6,628.00
HB 1004 TOTAL	GR	\$807,008,271	\$925,822,995	\$895,189,355	\$894,804,019	\$896,114,296	\$895,984,589	\$895,984,589
	FED	40,231,047	19,601,517	19,607,528	19,607,528	19,607,529	19,607,529	19,607,529
	OTHER	1,670,085,154	1,773,367,034	1,776,119,815	1,776,281,815	1,783,136,051	1,783,298,051	1,783,298,051
	TOTAL	\$2,517,324,472	\$2,718,791,546	\$2,690,916,698	\$2,690,693,362	\$2,698,857,876	\$2,698,890,169	\$2,698,890,169
	FTE	8,720.50	8,960.50	8,947.50	8,946.50	8,943.50	8,942.50	8,942.50
Office of Administration	GR	\$345,441,952	\$361,846,871	\$411,344,278	\$403,493,967	\$411,254,281	\$411,754,281	\$411,754,281
	FED	40,366,754	41,380,591	83,780,514	83,780,514	83,780,514	83,780,514	83,780,514
	OTHER	168,852,781	205,372,542	199,661,250	199,661,250	199,656,250	199,656,250	199,656,250
IB 1005 TOTAL	TOTAL	\$554,661,487	\$608,600,004	\$694,786,042	\$686,935,731	\$694,691,045	\$695,191,045	\$695,191,045
	FTE	1,039.78	1,074.78	1,066.78	1,062.78	1,062.78	1,062.78	1,062.78

Department	Fund	FY 98 After Veto	FY 99 Departments' Request	FY 99 Governor As Amended	FY 99 House Recommends	FY 99 Senate Recommends	FY 99 Conference Recommends	FY 99 After Veto
Dept. Agriculture	GR	\$13,513,920	\$17,555,189	\$14,444,459	\$14,799,969	\$15,772,271	\$15,415,221	\$15,415,221
	FED	1,140,086	1,086,738	1,090,601	1,090,601	1,090,601	1,090,601	1,090,601
	OTHER	26,981,886	24,247,679	24,146,200	24,016,200	24,182,400	24,182,400	24,182,400
	TOTAL	\$41,635,892	\$42,889,606	\$39,681,260	\$39,906,770	\$41,045,272	\$40,688,222	\$40,688,222
	FTE	454.12	471.17	451.87	454.87	457.37	456.87	456.87
Dept. Conservation	GR	\$0	\$0	\$0	\$0	\$0	\$0	\$0
•	FED	0	0	0	0	0	0	0
	OTHER	111,328,095	115,305,176	115,990,969	115,990,969	115,990,969	115,990,969	115,990,969
	TOTAL	\$111,328,095	\$115,305,176	\$115,990,969	\$115,990,969	\$115,990,969	\$115,990,969	\$115,990,969
	FTE	1,806.61	1,835.61	1,835.61	1,835.61	1,835.61	1,835.61	1,835.61
Dept. Natural Resources	GR	\$20,069,621	\$23,750,868	\$22,809,547	\$27,809,547	\$22,108,392	\$23,508,392	\$22,108,392
	FED	54,907,835	58,115,388	57,788,867	57,788,867	57,387,800	58,085,476	58,085,476
	OTHER	228,191,752	228,851,700	228,909,827	223,913,007	233,244,476	233,530,448	233,530,448
	TOTAL	\$303,169,208	\$310,717,956	\$309,508,241	\$309,511,421	\$312,740,668	\$315,124,316	\$313,724,316
	FTE	1,938.31	• 2,019.53	2,001.20	2,001.20	1,987.20	1,997.20	1,997.20
HB 1006 TOTAL	GR	\$33,583,541	\$41,306,057	\$37,254,006	\$42,609,516	\$37,880,663	\$38,923,613	\$37,523,613
	FED	56,047,921	59,202,126	58,879,468	58,879,468	58,478,401	59,176,077	59,176,077
	OTHER	366,501,733	368,404,555	369,046,996	363,920,176	373,417,845	373,703,817	373,703,817
	TOTAL	\$456,133,195	\$468,912,738	\$465,180,470	\$465,409,160	\$469,776,909	\$471,803,507	\$470,403,507
	FTE	4,199.04	4,326.31	4,288.68	4,291.68	4,280.18	4,289.68	4,289.68

Department	Fund	FY 98 After Veto	FY 99 Departments' Request	FY 99 Governor As Amended	FY 99 House Recommends	FY 99 Senate Recommends	FY 99 Conference Recommends	FY 99 After Veto
Dept. Economic Development	GR	\$56,878,031	\$61,427,466	\$65,430,140	\$62,555,140	\$66,416,144	\$66,562,640	\$66,562,640
	FED	108,570,104	105,960,275	95,840,772	95,805,756	95,840,772	95,840,772	95,840,772
	OTHER	58,531,571	57,313,496	57,973,366	57,117,285	58,132,703	58,086,603	58,086,603
	TOTAL	\$223,979,706	\$224,701,237	\$219,244,278	\$215,478,181	\$220,389,619	\$220,490,015	\$220,490,015
	FTE	955.25	958.75	950.75	949.75	947.25	949.25	949.25
Dept. Insurance	GR	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	FED	52,500	52,500	52,500	52,500	52,500	52,500	52,500
	OTHER	11,304,078	12,085,567	12,133,153	12,133,153	12,133,153	12,133,153	12,133,153
	TOTAL	\$11,356,578	\$12,138,067	\$12,185,653	\$12,185,653	\$12,185,653	\$12,185,653	\$12,185,653
	FTE	212.50	141.50	141.50	222.50	222.50	222.50	222.50
Dept. Labor	GR	\$5,202,003	\$17,205,321	\$5,203,809	\$5,271,209	\$5,311,809	\$5,311,809	\$5,311,809
& Industrial Relations	FED	108,620,152	109,295,706	109,986,777	109,986,777	109,985,975	109,985,975	109,985,975
	OTHER	51,575,932	47,828,698	47,691,012	47,652,815	47,687,005	47,687,005	47,687,005
	TOTAL	\$165,398,087	\$174,329,725	\$162,881,598	\$162,910,801	\$162,984,789	\$162,984,789	\$162,984,789
	FTE	2,130.10	2,243.44	2,122.10	2,122.10	2,122.10	2,122.10	2,122.10
IB 1007 TOTAL	GR	\$62,080,034	\$78,632,787	\$70,633,949	\$67,826,349	\$71,727,953	\$71,874,449	\$71,874,449
	FED	217,242,756	215,308,481	205,880,049	205,845,033	205,879,247	205,879,247	205,879,247
	OTHER	121,411,581	117,227,761	117,797,531	116,903,253	117,952,861	117,906,761	117,906,761
	TOTAL	\$400,734,371	\$411,169,029	\$394,311,529	\$390,574,635	\$395,560,061	\$395,660,457	\$395,660,457
	FTE	3,297.85	3,343.69	3,214.35	3,294.35	3,291.85	3,293.85	3,293.85
ept. Public Safety	GR	\$44,586,406	\$51,063,143	\$45,080,901	\$43,308,881	\$45,879,020	\$45,967,316	\$45,923,767
	FED	57,868,711	55,791,072	54,722,052	54,717,394	59,324,983	59,349,799	59,349,799
	OTHER	151,139,381	167,327,326	159,694,890	159,721,636	159,709,996	159,740,015	159,721,636
B 1008 TOTAL	TOTAL	\$253,594,498	\$274,181,541	\$259,497,843	\$257,747,911	\$264,913,999	\$265,057,130	\$264,995,202
	FTE	3,899.83	4,104.84	4,008.76	4,008.76	4,015.76	4,015.76	4,014.76

Department	Fund	FY 98 After Veto	FY 99 Departments' . Request	FY 99 Governor As Amended	FY 99 House Recommends	FY 99 Senate Recommends	FY 99 Conference Recommends	FY 99 After Veto
Dept. Corrections	GR	\$400,416,382	\$489,529,862	\$451,187,502	\$452,737,502	\$451,787,502	\$451,387,502	\$451,237,502
	FED	2,558,377	4,034,294	4,184,294	4,184,294	4,184,294	4,184,294	4,184,294
	OTHER	36,869,096	39,508,554	39,596,626	39,596,626	39,596,626	39,596,626	39,596,626
HB 1009 TOTAL	TOTAL	\$439,843,855	\$533,072,710	\$494,968,422	\$496,518,422	\$495,568,422	\$495,168,422	\$495,018,422
	FTE	8,035.82	9,470.27	9,419.47	9,419.47	9,419.47	9,419.47	9,419.47
Dept. Mental Health	GR	\$472,437,037	\$517,887,082	\$495,430,780	\$500,835,254	\$537,880,424	\$496,344,956	\$496,344,956
pera Presidential della	FED	52,406,171	52,436,630	53,551,866	53,431,946	53,549,901	53,741,531	53,741,531
	OTHER	68,443,953	70,296,292	74,492,746	72,598,598	31,045,768	77,145,910	77,145,910
	TOTAL	\$593,287,161	\$640,620,004	\$623,475,392	\$626,865,798	\$622,476,093	\$627,232,397	\$627,232,397
	FTE	10,361.57	10,502.87	10,482.45	10,476.95	10,482.45	10,482.45	10,482.45
Dept. Health	GR	\$52,322,638	\$57,219,308	\$55,762,552	\$72,288,929	\$55,746,642	\$57,146,642	\$57,146,642
	FED	206,153,432	213,081,521	213,283,559	208,827,956	208,827,956	208,827,956	208,827,956
	OTHER	16,796,345	16,798,091	16,812,763	18,512,763	20,533,290	20,633,290	20,633,290
	TOTAL	\$275,272,415	\$287,098,920	\$285,858,874	\$299,629,648	\$285,107,888	\$286,607,888	\$286,607,888
	FTE	1,278.55	1,282.55	1,282.55	1,282.55	1,282.55	1,282.55	1,282.55
HB 1010 TOTAL	GR	\$524,759,675	\$575,106,390	\$551,193,332	\$573,124,183	\$593,627,066	\$553,491,598	\$553,491,598
	FED	258,559,603	265,518,151	266,835,425	262,259,902	262,377,857	262,569,487	262,569,487
	OTHER	85,240,298	87,094,383	91,305,509	91,111,361	51,579,058	97,779,200	97,779,200
	TOTAL	\$868,559,576	\$927,718,924	\$909,334,266	\$926,495,446	\$907,583,981	\$913,840,285	\$913,840,285
	FTE	11,640.12	11,785.42	11,765.00	11,759.50	11,765.00	11,765.00	11,765.00
Dept. Social Services	GR	\$932,773,976	\$1,107,700,033	\$1,036,062,315	\$1,041,966,234	\$1,030,855,662	\$1,037,857,914	\$1,037,857,914
	FED	2,903,241,909	3,251,962,889	3,107,205,630	3,129,765,732	3,233,891,177	3,119,821,446	3,119,821,446
	OTHER	702,097,120	673,692,133	680,052,112	680,840,493	675,389,035	676,047,853	676,047,853
HB 1011 TOTAL	TOTAL	\$4,538,113,005	\$5,033,355,055	\$4,823,320,057	\$4,852,572,459	\$4,940,135,874	\$4,833,727,213	\$4,833,727,213
	FTE	9,393.33	9,921.33	9,789.83	9,953.83	9,764.83	9,953.83	9,953.83

Department	Fund	FY 98 After Veto	FY 99 Departments' Request	FY 99 Governor As Amended	FY 99 House Recommends	FY 99 Senate Recommends	FY 99 Conference Recommends	FY 99 After Veto
Statewide Elected Officials	GR	\$38,762,175	\$42,902,958	\$42,846,999	\$42,222,539	\$42,666,845	\$42,478,409	\$42,478,409
	FED	4,888,028	4,979,556	4,982,818	4,982,818	4,982,818	4,982,818	4,982,818
	OTHER	13,892,339	14,269,666	25,691,420	14,671,911	26,056,595	25,601,595	25,601,595
	TOTAL	\$57,542,542	\$62,152,180	\$73,521,237	\$61,877,268	\$73,706,258	\$73,062,822	\$73,062,822
	FTE	900.25	913.25	913.25	913.25	910.25	905.25	905.25
Judiciary	GR	\$95,169,609	\$119,846,520	\$106,725,765	\$104,552,114	\$106,841,271	\$106,841,674	\$106,718,719
	FED	3,635,797	3,738,530	3,776,119	3,776,119	3,776,119	3,776,119	3,776,119
	OTHER	8,016,680	6,968,483	6,978,732	6,978,732	6,978,732	6,978,732	6,978,732
	TOTAL	\$106,822,086	\$130,553,533	\$117,480,616	\$115,306,965	\$117,596,122	\$117,596,525	\$117,473,570
	FTE	2,698.65	2,950.84	2,755.65	2,755.65	2,754.15	2,755.15	2,753.15
Public Defender	GR	\$22,935,946	\$26,551,624	\$26,165,763	\$26,165,763	\$26,483,225	\$26,483,225	\$26,483,225
	FED	155,611	125,000	125,000	125,000	125,000	125,000	125,000
	OTHER	1,128,742	1,129,870	1,159,332	1,159,332	1,159,332	1,159,332	1,159,332
	TOTAL	\$24,220,299	\$27,806,494	\$27,450,095	\$27,450,095	\$27,767,557	\$27,767,557	\$27,767,557
	FTE	508.13	537.26	526.38	526.38	528.38	528.38	528.38
General Assembly	GR	\$30,484,075	\$30,425,265	\$30,425,265	\$32,288,701	\$32,595,575	\$32,677,439	\$32,677,439
	FED	0	0	0	0	0	0	0
	OTHER	756,100	756,100	756,100	759,775	759,775	759,775	759,775
	TOTAL	\$31,240,175	\$31,181,365	\$31,181,365	\$33,048,476	\$33,355,350	\$33,437,214	\$33,437,214
	FTE	767.75	767.75	767.75	767.75	767.75	767.75	767.75
HB 1012 TOTAL	GR	\$187,351,805	\$219,726,367	\$206,163,792	\$205,229,117	\$208,586,916	\$208,480,747	\$208,357,792
	FED	8,679,436	8,843,086	8,883,937	8,883,937	8,883,937	8,883,937	8,883,937
	OTHER	23,793,861	23,124,119	34,585,584	23,569,750	34,954,434	34,499,434	34,499,434
	TOTAL	\$219,825,102	\$251,693,572	\$249,633,313	\$237,682,804	\$252,425,287	\$251,864,118	\$251,741,163
	FTE	4,874.78	5,169.10	4,963.03	4,963.03	4,960.53	4,956.53	4,954.53

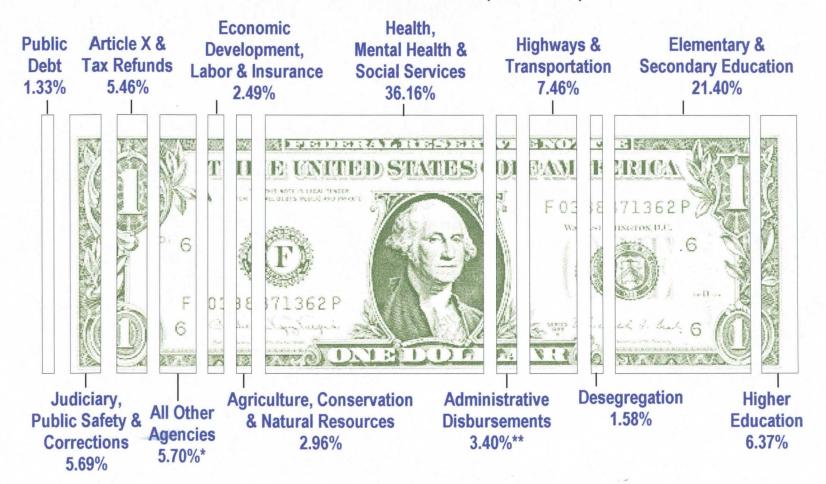
		FY 98	FY 99 Departments'	FY 99 Governor	FY 99 House	FY 99 Senate	FY 99 Conference	FY 99 After
Department	Fund	After Veto	Request	As Amended	Recommends	Recommends	Recommends	Veto
TOTAL OPERATING BUDGET	GR	6,383,308,411	7,128,247,391	6,894,729,798	6,911,034,517	6,933,792,658	6,904,467,806	6,902,641,302
	FED	4,043,363,615	4,385,331,874	4,304,231,997	4,318,382,476	4,425,806,613	4,313,711,004	4,313,711,004
	OTHER	4,480,292,673	4,666,157,047	4,665,031,286	4,648,277,333	4,633,563,130	4,679,398,981	4,679,380,602
	TOTAL	14,906,964,699	1-6,179,736,312	15,863,993,081	15,876,694,326	15,993,162,401	15,897,577,791	15,895,732,908
	Check	14,906,964,699	16,179,736,312	15,863,993,081	15,877,694,326	15,993,162,401	15,897,577,791	15,895,732,908
	FTE	57,160.13	60,268.82	59,570.48	59,836.98	59,610.98	59,836.48	59,833.48
	GR	21 120 945		24.070.022	24 070 022	24 260 712	24 260 712	24 260 712
Statewide Leasing		21,130,845		24,079,032	24,079,032	24,269,712	24,269,712	24,269,712
	FED	17,302,466		17,432,448	17,432,448	17,951,393	17,951,393	17,951,393
	OTH	4,078,394		26,345,738	26,345,738	26,647,122	26,647,122	26,647,122
HB 1013 TOTAL	TOTAL	42,511,705	. 0	67,857,218	67,857,218	68,868,227	68,868,227	68,868,227
Construction	GR	247,900,896		139,162,895	148,675,895	148,691,895	148,691,895	148,596,895
	FED	69,834,208		438,200	438,200	438,200	438,200	438,200
	OTH	174,049,236		33,386,178	33,386,178	36,831,178	36,831,178	36,831,178
HB 1020 TOTAL	TOTAL	491,784,340	-	172,987,273	182,500,273	185,961,273	185,961,273	185,866,273
Reappropriations	GR			29,419,445	31,753,479	32,053,479	32,053,479	32,053,479
	FED			3,236,370	3,236,370	3,236,370	3,236,370	3,236,370
	OTH			126,554,342	130,604,342	131,992,331	131,992,331	131,992,331
HB 1021 TOTAL	TOTAL	0	0	159,210,157	165,594,191	167,282,180	167,282,180	167,282,180

<b>Department</b> GRAND TOTAL	Fund GR FED OTH	FY 98 After Veto 6,652,340,152 4,130,500,289 4,658,420,303	FY 99 Departments' • Request  7,128,247,391 4,385,331,874 4,666,157,047	FY 99 Governor As Amended 7,087,391,170 4,325,339,015 4,851,317,544	FY 99 House Recommends 7,115,542,923 4,339,489,494 4,838,613,591	FY 99 Senate Recommends 7,138,807,744 4,447,432,576 4,829,033,761	FY 99 Conference Recommends 7,109,482,892 4,335,336,967 4,874,869,612	FY 99 After Veto 7,107,561,388 4,335,336,967 4,874,851,233
	TOTAL	15,441,260,744 57,160.13	16,179,736,312 60,268.82	16,264,047,729 59,570.48	16,293,646,008 59,836.98	16,415,274,081 59,610.98	16,319,689,471 59,836.48	16,317,749,588 59,833.48
			FV 08	EV 00	EV 00	EV 08	EV 09	
		EV 97	FY 98	FY 98	FY 98	FY 98	FY 98	FV 08
		FY 97 After Veto	Departments'	Governor	House	Senate	Conference	FY 98 After Veto
FY 98 Supplemental Funding	GR	FY 97 After Veto	Departments' Request	Governor As Amended	House Recommends	Senate Recommends	Conference Recommends	After Veto
FY 98 Supplemental Funding	GR FED		Departments' Request 9,850,410	Governor As Amended 9,381,441	House Recommends 9,235,241	Senate Recommends 8,459,359	Conference Recommends 8,811,450	After Veto 8,811,450
FY 98 Supplemental Funding	GR FED OTH		Departments' Request	Governor As Amended	House Recommends	Senate Recommends	Conference Recommends	After Veto

#### DISTRIBUTION OF EACH TAX DOLLAR

#### FY 99 MISSOURI STATE OPERATING APPROPRIATIONS

All Funds: \$15.896 Billion (After Veto)

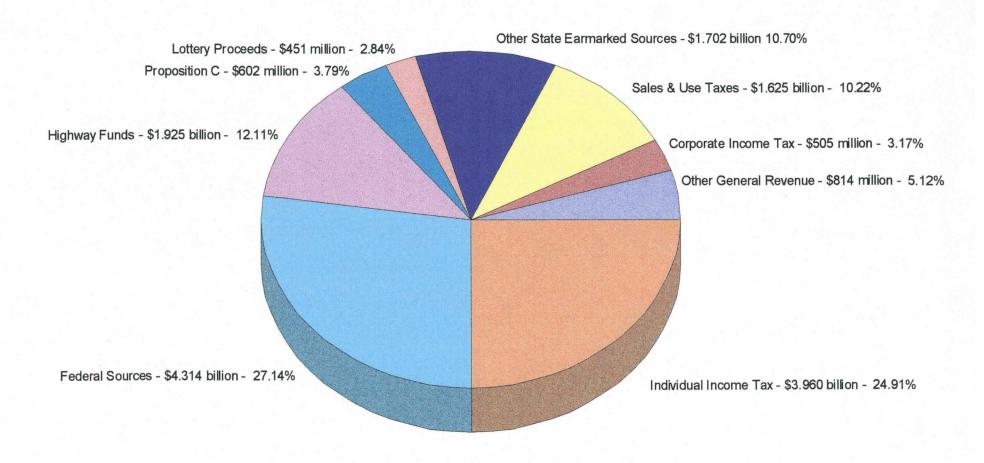


<sup>\*</sup> Revenue, Office of Administration, Elected Officials, General Assembly

<sup>\*\*</sup> Fringe Benefits (Retirement, Insurance, Deferred Compensation)

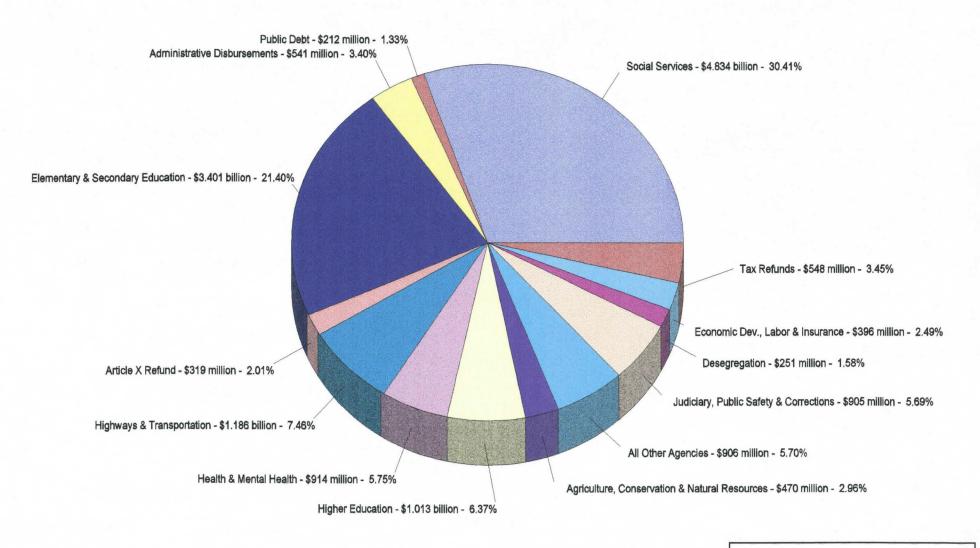
#### FY 99 MISSOURI STATE REVENUE SOURCES

All Funds: \$15.898 Billion



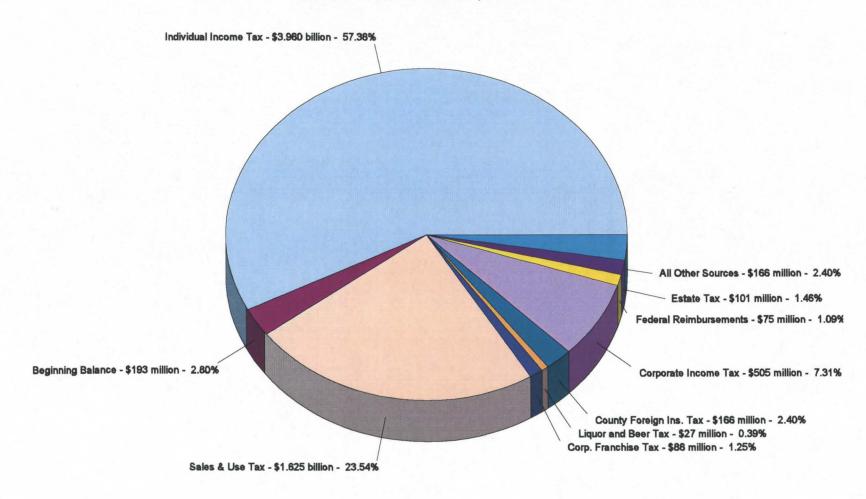
#### **FY 99 MISSOURI STATE OPERATING APPROPRIATIONS**

All Funds: \$15.896 Billion (After Vetoes)



#### FY 99 MISSOURI STATE GENERAL REVENUE SOURCES

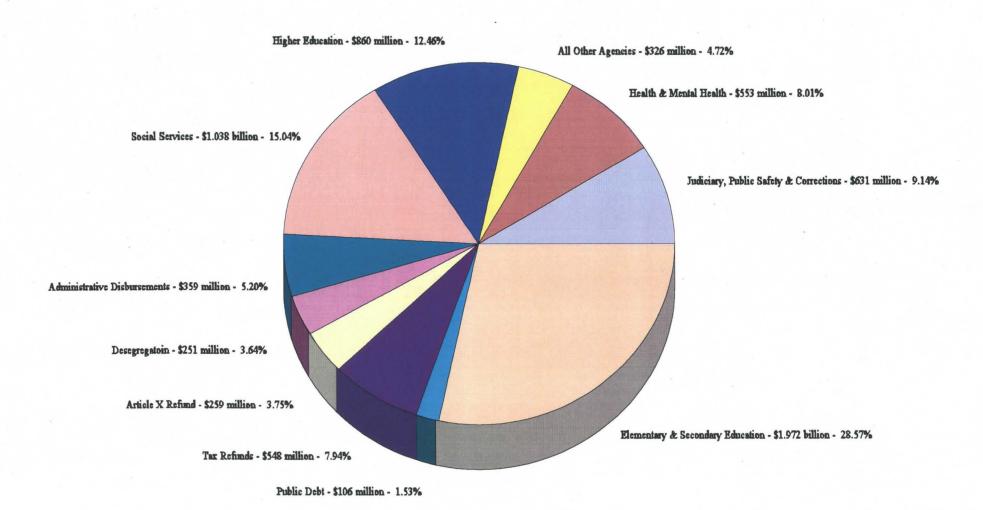
General Revenue Fund: \$6.904 Billion



Prepared by Senate Appropriations Staff

#### **FY 99 MISSOURI STATE OPERATING APPROPRIATIONS**

General Revenue Fund: \$6.903 Billion (After Vetoes)



Prepared by Senate Appropriations Staff

#### HB 1001 - PUBLIC DEBT

<u>Fund</u>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>				
GR FED	\$109,606,424	\$105,602,256	(3.65%) 0.00%				
OTHER	99,082,999	105,953,651	6.94%				
TOTAL	\$208,689,423	\$211,555,907	1.37%				
F.T.E.	1.40	1.40	0.00%				
		Major Changes					
\$2,779,900		he additional principa Bonds currently outsta	al and interest on Fourth anding.				
\$4,178,531	Provides funds for the additional principal and interest on Water Pollution Control Bonds currently outstanding.						
\$10,294,414		he additional principa  Bonds currently outsta	al and interest on Third anding.				

#### HB 1002 - DEPT. of ELEMENTARY AND SECONDARY EDUCATION

FY 98

	FY 98	FY 99	Domantage
Fund	Approp. After Veto	After Veto	Percentage Change
GR	\$2,156,948,658	\$2,222,965,307	3.06%
FED	454,761,523	487,180,196	7.13%
OTHER TOTAL	920,334,110 \$3,532,044,291	941,860,726	2.34%
TOTAL	\$3,332,044,291	\$3,652,006,229	3.40%
F.T.E.	1,990.40	2,030.40	2.01%
		Major Changes	
\$82,930,233	programs including \$36.7 \$17.9 \$ 8.4 \$ 6.6 \$ 1.0 \$ 5.4 \$ 1.4 \$ 3.0	the following Chang million for the Equity million for Line 14 for million for Transport million for Special E million for Gifted Pro	y Formula unding ation ducation ograms Idhood Education Programs adder al Education
\$7,671,098	Provides increased	funding for the Prop	C (School Dist. Trust Funds)
\$100,000	Provides increased	funding for New Tec	hnology Projects.
\$19,000,000	Provides increased	funding for Title 1 (A	American Schools Act).
\$1,750,000	Provides additional	funding for Perform	ance Based Testing.
\$2,000,000	Provides additional	funding for Local Sc	coring Costs.
\$14,000,000	Provides for addition	onal federal funding f	or Special Education Grants.
\$13,690,458	provides for ear	ly childhood interver	Program. This program ation programs that serve delays from birth to age two.

#### HB 1003 - DEPT. of HIGHER EDUCATION

	FY 98	EX. 00	D						
<b>Fund</b>	Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>						
GR	\$778,751,287	\$860,068,234	10.44%						
FED	3,805,578	3,278,478	(13.85%)						
OTHER	134,884,559	149,356,597	10.73%						
TOTAL	\$917,441,424	\$1,012,703,309	10.38%						
F.T.E.	67.28	75.28	11.89%						
		Major Changes							
\$3,401,845	designed to com	Provides funding for the Common Library Platform. This system is designed to combine the bibliographic information on library holdings of Missouri's academic libraries.							
\$ 837,000			scholarship distributions, al scholarships to be awarded.						
\$1,000,000	Provides increased	funding for the Charle	s E. Gallagher Grant Program.						
\$4,900,000	0	gned to provide financ	Scholarship Program. This ial assistance to students						
\$5,000,000	Provides additional Education – Sta	_	nced Vocational/Technical						
\$11,349,301		funding for Communicreased support for W	ity Colleges, including Vorkforce Prep.						
\$55,762,362	Provides additional funding for four (4) year colleges and universities.								

#### HB 1004 - DEPT. of REVENUE

	FY 98		
	Approp.	FY 99	Percentage
<b>Fund</b>	After Veto	After Veto	Change
GR	\$789,078,454	\$877,928,501	11.26%
FED	693,915	670,523	(3.37%)
OTHER	608,859,151	634,544,331	4.22%
TOTAL	\$1,398,631,520	\$1,513,143,355	8.19%
F.T.E.	2,311.50	2,314.50	0.13%
		Major Changes	
\$308,142		elecommunications in expand the use of the	ncrease of which \$110,922 tax telefile system.
\$195,844	Provides funds to support the field automated system for titling and registration (FASTR).		
\$336,241	Provides funds to implement HB 491(1197) which eliminated the state sales/use tax on food.		
\$318,792,419	Provides funds for refunds that are required under the provisions of Article X, Constitution of Missouri (Hancock Amendment).		
\$1,067,429	Provides funds to reimburse counties for costs of county assessors based on a final assessment and equalization maintenance plan for property taxes.		
\$7,150,000	Provides funds to reflect actual distribution from gasoline taxes to counties.		
\$455,934	Provides funds for staff and equipment to enhance customer service for the State Lottery Commission.		
\$585,000	Provides funds for a Commission.	a mainframe compute	r for the State Lottery

#### HB 1004 - DEPT. of TRANSPORTATION

	FY 98		
	Approp.	FY 99	Percentage ·
<b>Fund</b>	After Veto	After Veto	<u>Change</u>
CD	¢17.000.017	¢10.057.000	0.700/
GR	\$17,929,817	\$18,056,088	0.70%
FED	39,537,132	18,937,006	(52.10%)
OTHER	1,061,226,003	1,148,753,720	8.25%
TOTAL	\$1,118,692,952	\$1,185,746,814	6.00%
F.T.E.	6,409.00	6,628.00	3.42%
		Major Changes	
\$15,059,336	Provides funding for highway system	-	maintenance of the state
\$49,271,600	Provides increased funding for the acquisition of right-of-way, and the construction of new highways.		
\$1,100,000	Provides increased funding for the continuation of Amtrak passenger service between St. Louis and Kansas City.		
\$150,000	Provides funding for a feasibility study pertaining to passenger rail service in the state, and an analysis of the Amtrak service contract.		
\$262,500	Provides funding for a feasibility study and preliminary engineering associated with the development of commuter rail service.		
\$600,000		funding for Port Auths, rail lines and levees	norities to make improvements

#### **HB 1005 - OFFICE of ADMINISTRATION**

<u>Fund</u>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage · Change
GR FED OTHER TOTAL	\$345,441,952 40,366,754 <u>168,852,781</u> \$554,661,487	\$411,754,281 83,780,514 <u>199,656,250</u> \$695,191,045	19.20% 107.55% 18.24% 25.34%
F.T.E.	1,039.78	1,062.78	2.21%
		Major Changes	
\$10,683,588	Provides funds for the statewide financial management system (SAM II) which will replace the current system that has been in place since the late 1970s.		
\$115,452	Provides funds for additional staff to administer an expanded Women-Owned Business Enterprise purchasing program and provide additional Minority- and Women-Owned Business Enterprise certification services.		
\$33,149,554	Provides funds for increased costs associated with OASDHI (Social Security).		
\$62,917,321	Provides funds for increased costs associated with contributions to the state employee retirement system.		
\$3,271,552	Provides funds for increased costs associated with the consolidated health care plan contributions for state employees.		
\$4,000,000	Provides funds to assist the City of St. Charles in the construction of a convention center.		
\$7,500,000	Provides funds to assist the City of Springfield in the construction of the American National Fish and Wildlife Museum.		

#### HB 1006 - DEPT. of AGRICULTURE

<u>Fund</u>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage Change
GR	\$13,513,920	\$15,415,221	14.07%
FED	1,140,086	1,090,601	(4.34%)
OTHER	26,981,886	24,182,400	(10.38%)
TOTAL	\$41,635,892	\$40,688,222	(2.28%)
F.T.E.	454.12	456.87	0.60%

#### **Major Changes**

\$1,577,996	Provides funding for a value added agriculture program.
\$362,000	Provides funding for the purchase of vehicles.
\$240,000	Provides funding for a program to identify and facilitate opportunities for welfare recipients to engage in farming enterprises.
\$364,325	Provides funding to assume the operational funding for the St. Louis Weights and Measures Program.

#### HB 1006 - DEPT. of CONSERVATION

<b>Fund</b>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>
GR	\$0	\$0	0.00%
FED	0	0	0.00%
OTHER	111,328,095	115,990,969	4.19%
TOTAL	\$111,328,095	\$115,990,969	4.19%
F.T.E.	1,806.61	1,835.61	1.61%
		Major Changes	
\$1,091,860	Provides funding for intensive management of flood damaged land and habitat improvement for small game populations.		
\$276,640	Provides funding for enhanced production capabilities at the Lost Valley Fish Hatchery.		
\$276,892	Provides funding for	increased maintenar	nce needs at public areas

and facilities.

#### HB 1006 - DEPT. of NATURAL RESOURCES

	FY 98		
	Approp.	· FY 99	Precentage
<b>Fund</b>	After Veto	After Veto	Change
GR	\$20,069,621	\$22,108,392	10.16%
FED	54,907,835	58,085,476	5.79%
OTHER	228,191,752	233,530,448	2.34%
TOTAL	\$303,169,208	\$313,724,316	3.48%
F.T.E.	1,938.31	1,997.20	3.04%
		Major Changes	
\$1,450,244	_		including Route 66 State see C. Fine airport and
\$500,000	Provides funding for renovations of the Missouri History Museum Jefferson Memorial building in Forest Park.		
\$500,000	Provides funding for renovations of the Japanese Garden Walkway at the Missouri Botanical Garden.		
\$5,000,000	Provides funding for renovations of the Liberty Memorial in Kansas City.		
\$178,756	Provides funding for expenses to protect the State's interests in interstate streams and watershed issues.		
\$1,736,948	Water Act. Expa	-	ents to the Safe Drinking ty to ensure that public elated standards.

#### HB 1007 - DEPT. of ECONOMIC DEVELOPMENT

<b>Fund</b>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage <u>Change</u>
GR FED OTHER TOTAL	\$56,878,031 108,570,104 	\$66,562,640 95,840,772 <u>58,086,603</u> \$220,490,015	17.03% (11.72%) (0.76%) (1.56%)
F.T.E.	955.25	949.25	(0.63)
		Major Changes	
\$141,951	increment finance	dditional staff to adm ing and the historic p ed in SB 1 (1997 Spe	preservation tax credit
\$5,000,000	Provides funds for the Missouri Supplemental Tax Increment Financing Fund established in SB 1 (1997 Special Session).		
\$169,815	Provides funds for additional staff to establish the task force on trade and investments and the international economic development exchange program created in SB 1 (1997 Special Session).		
\$100,000	Provides funds to increase foreign market development offices in target countries through additional subcontracts.		
\$900,000	Provides additional funds for Brownfield's Redevelopment Program.		
\$4,000,000	Provides continued funding of the Missouri Job Development Fund to increase job training.		
\$1,966,018	Provides continued funding to establish community development corporations.		
\$2,248,854	Provides funds to ex in Missouri.	pand the marketing p	program to increase tourism
\$366,000	Professional Reg		stem to allow the Division of scanning and imaging for an ear.

# MAJOR OPERATING BUDGET CHANGES FOR FY 99 HB 1007 – DEPT. of LABOR AND INDUSTRIAL RELATIONS

<u>Fund</u>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage <u>Change</u>
GR FED OTHER TOTAL	\$5,202,003 108,620,152 51,575,932 \$165,398,087	\$5,311,809 109,985,975 47,687,005 \$162,984,789	2.11% 1.26% (7.54%) (1.46%)
F.T.E.	2,130.10	2,122.10	0.38%
Major Changes  \$730,995 Provides continued funding for the Missouri WORKS!			
\$85,000	Provides funds to establish an equipment replacement budget for personal computers for Employment Security resource centers.		
\$69,118	Provides continued funding of fraud and noncompliance staff to investigate cases and educate employers and employees about prevailing wage and labor laws.		
\$50,000	Provides continued funding of the extensive outreach program development to increase awareness of Crime Victims' Compensation programs.		
\$50,000	Provides funds for an assistive technology loan program for the handicapped.		

#### HB 1007 - DEPT. of INSURANCE

<b>Fund</b>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>
GR	\$0	\$0	0.00%
FED	52,500	52,500	0.00%
OTHER	11,304,078	12,133,153	7.33%
TOTAL	\$11,356,578	\$12,185,653	7.33%
F.T.E.	212.50	222.50	4.72%
		Major Changes	
\$232,390	Provides funds for additional staff to implement managed care legislation, HB 335 (1997).		
\$31,057	Provides funds to implement bail bondsmen legislation, SB 248 (1997).		
\$36,648	Provides funds to implement SB 1 (Special Session 1997). Among the provisions are extended and new tax credits allowed on the premium tax insurance companies pay to the state.		
\$453,889	Provides increased funding for market conduct and financial examinations of insurance companies.		

#### HB 1008 - DEPT. of PUBLIC SAFETY

<u>Fund</u>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage <u>Change</u>
GR FED	\$44,586,406 57,868,711	\$45,923,767 59,349,799	3.00% 2.56%
OTHER TOTAL	<u>151,139,381</u> \$253,594,498	159,721,636 \$264,995,202	5.68% 4.50%
F.T.E.	3,899.83	4,014.76	2.95%
		Major Changes	
\$4,419,607	Provides funding for the new Juvenile Justice Accountability Incentive Block Grant Program.		
\$200,000	Provides funding for additional support for crime laboratories, including \$50,000 in General Revenue funds for Truman State University Regional Crime Lab.		
\$143,290	Provides funding support for Multi-Jurisdictional Task Forces in the state.		
\$433,202	Provides funds for additional staff and equipment for the Criminal Records Division of the Mo. State Highway Patrol.		
\$243,696	Provides funds to replace expired federal funds to continue the D.A.R.E. (Drug Abuse Resistance Education) program.		
\$527,857	Provides funds to hire four (4) additional Water Patrol Officers, plus related expense and equipment.		
\$2,800,000	Provides funding for the new Show-Me Challenge Program at the Ike Skelton site. This program is designed to provide high school dropouts with the opportunity to receive their GED, while also helping the participants curb drug use.		

#### HB 1009 - DEPT. of CORRECTIONS

<b>Fund</b>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>
GR	\$400,416,382	\$451,237,502	12.69%
FED	2,558,377	4,184,294	63.55%
OTHER	36,869,096	39,596,626	7.40%
TOTAL	\$439,843,855	\$495,018,422	12.54%
F.T.E.	8,035.82	9,419.47	17.22%
		Major Changes	
\$1,074,696	Provides funding for i growth.	ncreased food costs du	e to the inmate population
\$6,892,094	Provides funding for increased medical and dental costs due to the inmate population growth.		
\$56,142,141	Provides funding in the Growth Pool for new facilities, the JOBS Program and interim housing.		
\$28,750,293	Provides funding for 1,093 staff to continue services funded out of the FY98 Growth Pool. These include 5,135 beds at Maryville Treatment Center,		
	Women's Eastern Reception & Diagnostic Correctional Center (Vandalia), Crossroads Correctional Center (Cameron), and Northeast Correctional Center (Bowling Green).		
\$2,425,000	Provides funding for expansion of the Vocational Enterprise Program.		
\$3,413,355	Provides full year funding for 82 staff (partially funded in FY98) in Probation and Parole.		
\$1,383,526	Provides half year funding for 30 additional staff to increase supervision of probationers and parolees.		
\$6,826,526	Provides funding for 154 additional staff for the Intensive Supervision Program.		
\$7,000,000		ts to jurisdictions to de	evelop local intervention,

#### HB 1010 - DEPT. of MENTAL HEALTH

<u>Fund</u>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage <u>Change</u>		
GR	\$472,437,037	\$496,344,956	5.06%		
FED	52,406,171	53,741,531	2.55%		
OTHER	68,443,953	77,145,910	12.71%		
TOTAL	\$593,287,161	\$627,232,397	5.72%		
F.T.E.	10,361.57	10,482.45	1.17%		
Major Changes					
\$1,368,818	ADA - Additional alcohol & drug abuse treatment services.				
\$2,013,120	CPS – Additional adult psychiatric community services and supports.				
\$1,163,200	CPS – Additional children and youth psychiatric services.				
\$3,223,152	CPS – Security needs at Fulton State Hospital.				
\$4,000,000	MR/DD – Family Directed Support Program.				
\$6,504,456	Three percent (3%) provider increase.				

MR/DD – First Steps Program.

\$4,547,312

#### HB 1010 - DEPT. of HEALTH

<u>Fund</u>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage Change
GR	\$52,322,638	\$57,146,642	9.22%
FED	206,153,432	208,827,956	1.30%
OTHER	16,796,345	20,633,290	22.84%
TOTAL	\$275,272,415	\$286,607,888	4.12%
F.T.E.	1,278.55	1,282.55	0.31%

#### **Major Changes**

\$1,207,961 Federal research grants.

\$3,720,527 First Steps Program.

#### HB 1011 - DEPT. of SOCIAL SERVICES

<u>Fund</u>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>		
GR	\$932,773,976	\$1,037,857,914	11.27%		
FED	2,903,241,909	3,119,821,446	7.46%		
OTHER	702,097,120	676,047,853	(3.71%)		
TOTAL	\$4,538,113,005	\$4,833,727,213	6.51%		
F.T.E.	9,393.33	9,983.83	6.29%		
		<b>Major Changes</b>			
\$9,719,986	Provides funding for 275 new staff to implement provisions of SB 361(1997) relating to child support enforcement.				
\$37,682,978	Provides additional funding for Day Care.				
\$17,681,488	Provides additional funding for the FUTURES and Parents Fair Share Programs.				
\$11,389,113	Provides funding for the DYS facility pool for the Southwest Region, New Madrid, Rich Hill, St. Joseph, Cabool, Montgomery City, and St. Louis.				
\$14,540,468	Provides funding for enhancements to the Medicaid Management Information System.				
	Provides additional Program:	funding for medical s	services in the Medicaid		
\$73,216,560	Pharmacy Services				
\$17,878,788	Physician Services				
\$13,477,396	Early Periodic Screening, Diagnosis and Treatment				
\$3,437,897	Dental Services				
\$3,419,313	Medicare Premiums				
\$12,685,281	Home and Community Based Services				
\$15,451,031	Nursing Facilities				
\$39,826,339	Rehabilitation and Specialty Services				
\$32,051,951	Managed Care				
\$51,235,053	Hospital Services				
\$125,919,141	1115 Medicaid Waiver Expansion				

#### HB 1012 - STATEWIDE ELECTED OFFICIALS

	FY 98		
	Approp.	FY 99	Percentage
<b>Fund</b>	After Veto	After Veto	Change
GR	\$38,762,175	\$42,478,409	9.59%
FED	4,888,028	4,982,818	1.94%
OTHER	13,892,339	25,601,595	84.29%
TOTAL	\$57,542,542	\$73,062,822	26.97%
F.T.E.	900.25	905.25	0.56%
	Major Changes		
\$91,119	Provides funding for increase of administrative expenses for Secretary of State.		
\$108,724	Provides funding for equipment within State Archives.		
\$40,552	Provides additional staff for Business Services within the Secretary of State.		
\$412,448	Provides additional funding for State Aid for Public Libraries.		
\$1,250,000	Provides additional funding for remote electronic access for libraries.		
\$380,975	Provides technical legal assistance to 23 regional drug task forces lacking federal prosecutor assistance within the Attorney General's Office.		
\$11,309,684	Provides for a transfer to the Missouri Investment Trust which was established last legislative session (SB 449, 1997) to manage funds with long-term investment needs. (i.e. Arts Council, Humanities)		

#### MAJOR OPERATING BUDGET CHANGES FOR FY 99

#### HB 1012 – JUDICIARY

<b>Fund</b>	FY 98 Approp. <u>After Veto</u>	FY 99 After Veto	Percentage <u>Change</u>		
GR	\$95,169,609	\$106,718,719	12.14%		
FED	3,635,797	3,776,119	3.86%		
OTHER	8,016,680	6,978,732	(12.95%)		
TOTAL	\$106,822,086	\$117,473,570	9.97%		
F.T.E.	2,698.65	2,753.15	2.02%		
		Major Changes			
\$297,645	Provides funding for salary Changes of law clerks and research attorneys to provide a starting salary of \$35,000.				
\$7,184,060	Provides additional funding for statewide court automation.				
\$2,186,390	Provides funding for judicial education and training.				
\$120,569	Provides funding for a second circuit judge in Platte County (6 <sup>th</sup> Judicial Circuit) and a family court commissioner in Jefferson County (23 <sup>rd</sup> Judicial Circuit).				

#### MAJOR OPERATING BUDGET CHANGES FOR FY 99

#### **HB 1012 - PUBLIC DEFENDER**

<u>Fund</u>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage Change
GR	\$22,935,946	\$26,483,225	15.47%
FED	155,611	125,000	(19.67)%
OTHER	1,128,742	1,159,332	2.71%
TOTAL	\$24,220,299	\$27,767,557	14.65%
F.T.E.	508.13	528.38	3.99%

#### **Major Changes**

\$1,968,314	Provides funding for legal services to indigent persons accused of murder charged under the Anti-terrorism and Effective
	Death Penalty Act.
\$282,622	Provides funding for additional appeal of post conviction relief motions in death penalty cases.
\$74,400	Provides funding for replacement of vehicles.

#### MAJOR OPERATING BUDGET CHANGES FOR FY 99

#### HB 1012 – GENERAL ASSEMBLY

<u>Fund</u>	FY 98 Approp. After Veto	FY 99 After Veto	Percentage Change			
GR FED OTHER TOTAL	\$30,484,075 0 <u>756,100</u> \$31,240,175	\$32,677,439 0 <u>759,775</u> \$33,437,214	7.16% 0.00% 0.49% 7.03%			
F.T.E.	767.75	767.75  Major Changes	0.00%			
\$455,600	Provides funding for Changes in senators office expenses.					
\$250,000	Provides funding for the Southern Legislative Conference to be held in Kansas City (July, 1999).					
\$1,134,604	Provides funding of pay plan for legislators and staff.					

#### **SUMMARY OF GOVERNOR'S VETOES\***

#### FY 1999 OPERATING BUDGET, STATEWIDE LEASING, CAPITAL IMPROVEMENTS, & REAPPROPRIATIONS

House Bill 1003	<u>Department</u>	Section	Amount	FTE	<b>Fund</b>	Remarks
1003	Higher Education	3.090	\$ 110,000		GR	To the MO Alternative & Renewable Energy Tech. Center at Crowder College.
1006	Natural Resources	6.320	\$1,400,000		GR	To the DEQ Operations Program for a technical correction of GR money erroneously added to the program's E&E appropriation when a GR transfer to the Water Permits Fee Fund was also provided.
1008	Public Safety	8.095	\$ 18,379	1.00	HWY	To the Hwy. Patrol Troop D satellite communication operation in Carthage for 1 additional clerk and related E&E.
		8.135	\$ 43,549		GR	To the Water Patrol for E&E for four additional officers.
1009	Corrections	9.400	\$ 150,000		GR	To Offender Rehabilitation services for statewide transportation for inmates' families.
1012	Public Defender	12.305	\$ 122,955	2.00	GR	To the Public Defender for a public defender office in the 40 <sup>th</sup> Judicial Circuit.
1020	Capital Improvements	20.005	\$ 20,000		GR	To the Franklin Technology Center in Joplin for design, renovation, construction, and improvements of facilities and classrooms.
		20.101	\$ 35,000		GR	To the Crowder Area Vocational Technology Center for planning and development of a clean-room
		20.101	\$ 40,000		GR	technology center. For development of clean-room technology in Webb City.

#### **TOTAL FY 99 VETOES**

\$1,939,883 (\$1,921,504 GR; \$18,379 Hwy) and 3.00 F.T.E. (2.00 GR; 1.00 Hwy)

<sup>\*</sup> There were no vetoes in House Bills 1001(Public Debt), 1002(Elementary & Secondary Education), 1004(Revenue, Transportation), 1005(Office of Administration), 1007(Economic Development, Insurance, Labor & Industrial Relations), 1010(Health, Mental Health), 1011(Social Services), 1013 (Leasing), 1021 (Reappropriations).

#### FY 1999 STATE REVENUE ESTIMATES

The consensus revenue, calculated by the Office of Administration and the General Assembly, attempts to provide an accurate revenue forecast for the upcoming fiscal year, based upon projections of both the national and state economic conditions and trends. The revenue estimate is one of the first areas which is analyzed before the state budget is formulated.

## CONSENSUS REVENUE ESTIMATE FOR FISCAL YEAR 1999 For NET BASE GENERAL REVENUE COLLECTIONS

	Revenue Est. FY 98	Revised Est. FY 99	% Change
GENERAL REVENUE:			
Sales & Use Tax	\$1,635,000,000	\$ 1,625,000,000	(0.6%)
Individual Income Tax	3,670,000,000	3,960,000,000	7.9%
Corporate Income Tax	475,000,000	504,600,000	6.2%
County Foreign Insurance Tax	158,800,000	166,000,000	4.5%
Liquor Taxes and Licenses	19,400,000	19,500,000	0.5%
Beer Taxes and Licenses	7,600,000	7,700,000	1.3%
Corporate Franchise Tax	82,700,000	85,500,000	3.4%
Inheritance / Estate Tax	92,200,000	101,400,000	10.0%
Interest on Deposits, Taxes	, ,		
and Investments	81,000,000	60,000,000	(25.9)
Other Sources	181,300,000	181,100,000	(0.1%)
TOTAL GENERAL REVENUE	6,403,000,000	6,710,800,000	4.8%
* Less Refunds	(541,200,000)	(548,200,000)	1.3%
NET BASE GENERAL REVENUE	\$5,861,800,000	\$ 6,162,600,000	5.1%

#### GENERAL REVENUE RECEIPTS FOR FISCAL YEAR 1996 & 1997 For NET BASE GENERAL REVENUE COLLECTIONS

	Receipts FY 96	Receipts FY 97	% Change
GENERAL REVENUE:			•
Sales & Use Tax	\$1,623,661,035	\$ 1,711,918,850	5.4%
Individual Income Tax	3,113,223,727	3,410,473,677	9.6%
Corporate Income Tax	476,744,189	471,560,565	(1.1)%
County Foreign Insurance Tax	166,069,785	158,043,999	(4.8)%
Liquor Taxes and Licenses	18,936,504	19,025,477	0.5%
Beer Taxes and Licenses	7,503,908	7,606,305	1.36%
Corporate Franchise Tax	72,274,454	78,462,670	8.6%
Inheritance / Estate Tax	57,329,820	82,808,839	44.4%
Interest on Deposits, Taxes			
and Investments	65,260,309	81,864,469	25.4%
Other Sources	176,959,561	177,289,290	0.2%
TOTAL GENERAL REVENUE	5,777,963,292	6,199,054,141	7.3%
* Less Refunds	(477,019,091)	(496,730,009)	4.1%
NET BASE GENERAL REVENUE	\$5,300,944,201	\$ 5,702,324,132	7.6%

<sup>\*</sup> Per Section 136.035, RSMo, the Department of Revenue will pay refunds on any overpayment or erroneous payment of tax that the state collects. This includes, but may not be limited to, refund claims for senior citizens, sales, income, withholding, corporate and all other general revenue refund.

#### ESTIMATED FISCAL IMPACT OF LEGISLATION FOR FY 99 - FY 2001

Ninety-four Senate Bills, one Senate Joint Resolution, one hundred twenty-six House Bills, and one House Joint Resolution were "Truly Agreed To and Finally Passed" during the 89<sup>th</sup> General Assembly, 2<sup>nd</sup> Regular Session, (1998). The Governor vetoed five Senate Bills and five House Bills.

Presented below is a summary of the estimated fiscal impact over the next three fiscal years (1999-2001) of the legislation passed by the General Assembly, excluding bills vetoed by the Governor. Numbers shown in parentheses, such as (100,000), represent a new cost to the respective fund. Positive numbers, such as 100,000, indicate income, cost avoidance or savings to the respective fund. Numbers shown in brackets, such as <100,000>, represent a loss of revenue to the respective fund.

The summary is based on information taken from the fiscal notes prepared for each bill by the Oversight Division, Committee on Legislative Research. When the fiscal impact of a bill included a range, the higher figure for costs and losses and the lower figure for income was used in calculating the fiscal impact. Actual costs may be higher or lower, depending on Appropriations.

	FY	FY	FY
	1999	2000	2001
General Revenue:			
New Costs	(76,245,822)	(260,506,501)	(272,198,559)
Cost Avoidance/Savings	980,403	1,132,701	38,194,207
Loss of Revenue	<156,104,756>	<168,667,560>	<201,631,868>
Federal Funds:			
New Costs	(50,802,068)	(67,565,543)	(72,788,130)
Cost Avoidance/Savings	51,783,351	68,641,821	73,865,691
Loss of Revenue	<409,915>	<464,425>	<518,935>
Other Funds:			·
New Costs	(133,064,334)	(119,198,827)	(168,984,902)
Cost Avoidance/Savings	121,418,728	118,468,653	167,584,175
Loss of Revenue	<79,589,998>	<67,515,693>	<40,059,635>

Detailed information on individual bills, including the fiscal note, can be obtained by contacting the Senate Appropriations Staff or accessing the Senate web page at <a href="https://www.senate.state.mo.us">www.senate.state.mo.us</a> and House web page at <a href="https://www.house.state.mo.us">www.house.state.mo.us</a>.

#### MISSOURI STATE CAPITAL IMPROVEMENTS APPROPRIATIONS HISTORY: FY 79 - FY 99

					Ma	aintenance by	Fund Sou	irce	New	Construction	by Fund Source	
Fiscal Year	Maintenance & Repair	New Construction	ADA Capital Improve.	Total Capital Improve.	General Revenue	Third State Building Fund	Fourth State Buildin Fund		General Revenue	Third State Building Fund	Fourth State Building Fund	Other
1979	15,538,125	76,579,632	n/a	92,117,757	0	0	n/a	15,538,125	(81,672,696)	0	n/a	158,252,328
$1980^{1}$	17,606,024	85,285,841	n/a	102,891,865	0	0	n/a	17,606,024	(92,446,804)	0	n/a	177,732,645
1981	22,024,178	125,489,921	n/a	147,514,099	18,260,317	0	n/a	3,763,861	(137,069,038)	0	n/a	262,558,959
1982	11,555,707	34,735,838	n/a	46,291,545	4,961,672	0	n/a	6,594,035	(35,846,484)	0	n/a	70,582,322
$1983^{2}$	44,659,002	100,370,242	n/a	145,029,244	15,355,252	27,000,000	n/a	2,303,750	(134,584,183)	48,000,000	n/a	186,954,425
$1984^{3}$	42,500,000	37,461,900	n/a	79,961,900	0	42,500,000	n/a	0	(69,516,839)	7,500,000	n/a	99,478,739
1985	34,000,000	170,941,858	n/a	204,941,858	0	34,000,000	n/a	0	(194,496,797)	41,000,000	n/a	324,438,655
1986	80,031,920	464,859,605	n/a	544,891,525	0	80,000,000	n/a	31,920	(534,446,464)	320,000,000	n/a	679,306,069
1987	32,420,658	93,887,074	n/a	126,307,732	29,040,358	650,000	n/a	2,730,300	26,946,874	0	n/a	66,940,200
1988	36,762,491	74,438,519	n/a	111,201,010	3,201,891	29,750,000	n/a	3,810,600	12,184,480	5,250,000	n/a	57,004,039
1989	25,029,217	98,045,830	n/a	123,075,047	7,271,317	11,050,000	n/a	6,707,900	30,411,575	0	n/a	67,634,255
1990	25,438,134	75,556,935	n/a	100,995,069	13,360,320	8,095,900	n/a	3,981,914	12,410,583	3,863,776	n/a	59,282,576
1991	20,559,118	51,615,393	n/a	72,174,511	8,783,287	9,174,488	n/a	2,601,343	2,613,165	4,029,944	n/a	44,972,284
1992	6,077,412	51,026,239	n/a	57,103,651	102,000	4,278,421	n/a	1,696,991	5,842,469	1,678,665	n/a	43,505,105
1993	13,451,045	101,518,881	n/a	114,969,926	7,223,888	1,487,500	n/a	4,739,657	56,772,257	262,500	n/a	44,484,124
1994	15,105,914	69,432,398	38,507,704	123,046,016	5,323,903	0	n/a	9,782,011	17,790,470	0	n/a	51,641,928
1995	21,062,406	391,155,679	n/a	412,218,085	13,486,681	1,004,084	n/a	6,571,641	6,243,178	994,836	250,000,000	133,917,665
1996-97	45,979,315	363,397,366	n/a	409,376,681	33,338,894	0	0	12,640,421	192,356,673	0	0	171,040,693
1997	0	362,195,578	n/a	362,195,578	0	0	0	0	326,671,012	0	0	35,524,566
1998-99	60,158,925	490,660,340	1,124,000	551,943,265	0	0	0	0	247,900,896	247,500	4,150,000	239,485,944
1999	0	185,866,273	n/a	185,866,273	0	0	0	0	148,596,895	0	0	37,269,378

Fiscal Year 1980 includes the veto of \$49,150,000 for Truman State Office Building vetoed by the Governor (veto overridden).
 Fiscal Year 1983 includes appropriations from the 1983 Special Session.
 Fiscal Year 1984 includes appropriations from the 1984 Special Session.
 Fiscal Year 1996 biennial appropriations implemented.

#### STATE OF MISSOURI REVENUES, EXPENDITURES AND TRANSFERS – GENERAL REVENUE FUND June 30, 1998

REVENUES AND TRANSFERS IN	June 1998	June 1997	Twelve Months Ended June 30, 1998	Twelve Months Ended June 30, 1997	Increase % (Decrease)	Revenue Estimate FY 98
REVENUES: Sales and Use Tax	\$178,150,402	\$195,016,057	\$1,705,837,723	\$1,711,918,850	(0.4%)	\$1,635,000,000
Individual Income Tax	383,617,638	336,239,792	3,764,981,585	3,410,473,677	10.4%	3,670,000,000
Corporate Income Tax	75,581,632	70,965,336	448,673,190	471,560,565	(4.9%)	475,000,000
County Foreign Insurance Tax	37,078,775	23,181,037	150,357,020	158,043,999	(4.9%)	158,800,000
Liquor Taxes and Licenses	1,624,522	1,805,313	19,192,368	19,025,477	0.9%	19,400,000
Beer Taxes and Licenses	730,485	700,278	7,729,731	7,606,305	1.6%	7,600,000
Corporate Franchise Tax	9,337,838	3,730,025	81,537,658	78,462,670	3.9%	82,700,000
Inheritance Tax	13,520,029	5,134,344	100,860,721	82,808,839	21.8%	92,200,000
Miscellaneous Taxes	2,470,413	1,905,650	22,552,166	22,243,759	1.4%	(a)
Interest on Deposits, Taxes	-,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				(-)
and Investments	7,229,633	7,540,976	95,721,242	81,864,469	16.9%	81,000,000
Licenses, Fees and Permits	4,587,967	4,154,321	47,601,192	44,282,134	7.5%	(a)
Sales, Services, Leases & Rentals	4,560,279	7,227,190	79,610,219	84,289,814	(5.6%)	(a)
Refunds	5,648,469	947,298	13,776,496	14,114,289	(2.4%)	(a)
All Other Sources	713,405	579,865	11,010,757	12,359,294	(10.9%)	181,300,000
Total Revenues	724,851,487	659,127,482	6,549,442,068	6,199,054,141	5.7%	6,403,000,000
Total Transfers In	69,798,650	30,435,388	329,930,940	313,033,229		401,445,728
TOTAL REVENUES AND TRANSFERS IN	794,650,137	689,562,870	6,879,373,008	6,512,087,370		\$6,804,445,728
EXPENDITURES AND TRANSFERS OUT EXPENDITURES: Personal Service	107,818,655	106,158,615	1,408,254,035	1,321,557,336	6.6	(a) Detail not available included in All Other Sources
Expense and Equipment	60,572,656	50,438,441	638,552,852	538,629,917	18.6	
Capital Improvements	4,205,485	9,272,651	97,758,954	129,760,001	(24.7)	
Program Specific	177,282,419	108,939,741	2,102,166,238	1,720,955,434	22.2	
Court Ordered Deseg. Payments	10,636,895	16,295,086	337,674,149	226,051,581	49.4	
Total Expenditures	360,516,110	291,104,534	4,584,406,228	3,936,954,269	16.4	
TRANSFERS OUT: Appropriated	193,340,015	193,213,461	2,265,092,925	2,373,665,694		
Other	1,064,132	939,598	5,078,389	3,920,558		
Total Transfers Out	194,404,147	194,153,059	2,270,171,314	2,377,586,252		
TOTAL EXPENDITURES AND TRANSFERS OUT	554,920,257	485,257,593	6,854,577,542	6,314,540,521		
EXCESS REVENUES AND TRANSFERS IN (EXPENDITURES AND TRANSFERS OUT)	\$239,729,880	\$204,305,277	\$ 24,795,466	<u>\$ 197,546,849</u>		

Source: OA-Division of Accounting-Financial Summary

**Section II** 

**Topics of Interest** 

1998

#### STATE PER CAPITA PERSONAL INCOME AND STATE PER CAPITA TAX REVENUE

	State Rank Persona	l Income		State Rank Per Capi	ita Revenue
1	Connecticut	\$33,875	1	Hawaii	\$2,601
2	New Jersey	31,334	2	Alaska	2,503
3	Massachusetts	29,792	3	Connecticut	2,392
4	New York	29,181	4	Delaware	2,329
5	Delaware	27,724	5	Minnesota	2,199
6	Maryland	27,618	6	Massachusetts	2,045
7	Illinois	26,848	7	Michigan	1,994
8	New Hampshire	26,615	8	Washington	1,913
9	Nevada	26,011	9	New York	1,878
10	Colorado	25,704	10	Wisconsin	1,858
11	Minnesota	25,663	11	California	1,811
12	Hawaii	25,404	12	Nevada	1,802
13	California	25,346	13	New Jersey	1,801
14	Virginia	25,212	14	New Mexico	1,787
15	Washington	25,187	15	Kentucky	1,671
16	Michigan	24,945	16	North Carolina	1,623
17	0	24,803	17	Maryland	1,610
18	Pennsylvania		18	Rhode Island	1,565
19	Rhode Island	24,572	19	Idaho	1,562
20	Alaska Florida	24,398	20	Iowa	1,557
	Ohio	24,226	21	Kansas	1,547
21		23,457	22	North Dakota	1,530
22	Wisconsin	23,320	23	Maine	1,526
23	Kansas	23,165	24		1,518
24	Oregon	23,074	25	Pennsylvania	1,517
25	MISSOURI	23,022	26	West Virginia Arkansas	1,478
26	Georgia	22,977	27	Illinois	1,458
27	Nebraska	22,917	28	Utah	1,457
28	Indiana	22,601	29	Arizona	1,447
29	Vermont	22,470	30	Indiana	1,444
30	Iowa	22,306	31	Nebraska	1,434
31	Texas	22,282			
32	North Carolina	22,205	32	Montana	1,429
33	Tennessee	21,949	33	Vermont	1,428
34	Wyoming	21,544	34	Mississippi	1,421
35	Arizona	21,363	35	Ohio	1,401
36	Maine	21,011	36	Georgia	1,400
37	South Dakota	20,895	37	Oklahoma	1,399
38	North Dakota	20,448	38	South Carolina	1,382
39	Alabama	20,131	39	Oregon	1,378
40	South Carolina	19,977	40	Florida	1,368
41	Idaho	19,837	41	MISSOURI	1,345
42	Kentucky	19,797	42	Virginia	1,333
43	Louisiana	19,664	43	Wyoming	1,301
44	Utah	19,595	44	Colorado	1,261
45	Oklahoma	19,544	45	Alabama	1,230
46	Montana	19,214	46	Tennessee	1,163
47	Arkansas	18,959	47	Louisiana	1,128
48	New Mexico	18,803	48	Texas	1,112
49	West Virginia	18,160	49	South Dakota	998
50	Mississippi	17,575	50	New Hampshire	720

Source: US Department of Commerce and US Bureau of Census, data for 1996

#### THE BUDGET STABILIZATION FUND

The Budget Stabilization Fund, commonly referred to as the Rainy Day Fund, was established by statute (§ 33.285 RSMo) pursuant to House Bill 838, 83<sup>rd</sup> General Assembly, First Regular Session, 1985. The fund's intent is to provide a ready source of financing for vital programs in the event revenue collections fall significantly short of anticipated collections.

In any budget, the Governor may recommend appropriations to the Budget Stabilization Fund. Funds not appropriated shall be invested as other surplus funds. These funds are invested by the Treasurer. Interest earned on these investments accrues to the Fund.

The Fund's balance is limited to an amount totaling five percent (5%) of the receipts to General Revenue in the preceding fiscal year. Once this limit is met, interest earned on unobligated fund balances accrues to General Revenue. In the event the Budget Stabilization Fund balance is in excess of the 5% limit at the end of a fiscal year, funds over the limit are to be transferred to General Revenue on or before the tenth day of the succeeding fiscal year. Any amount appropriated to the Budget Stabilization Fund but not spent is exempt from the provisions of Section 33.080, RSMo, and therefore, does not revert to the General Revenue Fund.

The General Assembly may appropriate to the Governor amounts from the Budget Stabilization Fund to meet budget shortfalls. In any fiscal year in which the Governor exercises his authority to withhold appropriations pursuant to Article IV, § 27 of the Missouri Constitution, the Governor may authorize the Commissioner of Administration to transfer funds from the Budget Stabilization Fund to fulfill expenditures authorized in the existing appropriations. The General Assembly must be in session and notified of the authorization to transfer any amount from the Budget Stabilization Fund. The General Assembly may disapprove the authorization by passage of a concurrent resolution within thirty days of notice of the authorization.

Pursuant to Senate Bill 2 passed by the 85<sup>th</sup> General Assembly, 1<sup>st</sup> Extraordinary Session, tax revenues collected in excess of the cost to refund the individual income taxes assessed against federal pensions will be placed into the Budget Stabilization Fund.

The balance of the Fund as of June 30, 1998 was \$128,169,446.

#### CASH OPERATING RESERVE FUND

The Cash Operating Reserve Fund (CORF) was established by statute effective on January 1, 1984, (HB10, §3, 82<sup>nd</sup> General Assembly, 1<sup>st</sup> Extraordinary Session) and by constitutional amendment on August 5, 1986. The purpose of the fund is to provide a ready source of cash to meet immediate obligations of the state. The fund was first funded by an appropriated transfer from General Revenue (GR) in Fiscal Year 1985.

In any fiscal year prior to May 1, the Commissioner of Administration is permitted to make transfers from the fund if it is determined that such action is necessary to meet the cash requirements of the state. This action does not require legislative approval. Any transfer from the fund must be offset by a transfer to the fund on or before May 15 of the same fiscal year. The balance of the fund on May 15 must equal the fund balance on July 1 plus interest earned on the balance.

The Cash Operating Reserve Fund balances from fiscal year 1985 to fiscal year 1998 are shown below.

## <u>Cash Operating Reserve Fund</u> Balance as of June 30 of Indicated Fiscal Years

Fiscal Year	1985	\$130,000,000
Fiscal Year	1986	\$130,274,691
Fiscal Year	1987	\$147,631,658
Fiscal Year	1988	\$152,263,244
Fiscal Year	1989	\$163,447,214
Fiscal Year	1990	\$177,694,086
Fiscal Year	1991	\$186,063,790
Fiscal Year	1992	\$186,984,083
Fiscal Year	1993	\$195,562,693
Fiscal Year	1994	\$202,243,756
Fiscal Year	1995	\$212,987,699
Fiscal Year	1996	\$232,375,970
Fiscal Year	1997	\$245,143,210
Fiscal Year	1998	\$261,985,315

#### Calculation of Total State Revenues

In November, 1980, Missouri citizens approved an amendment to Article X of the Missouri Constitution limiting the amount of tax revenue the State may collect in any fiscal year. The amendment, referred to as the Hancock Amendment, established a ratio between personal income and total state revenues for fiscal year 1991.

The ratio is 5.6395%. For FY 1999, this ratio is applied to the United States Department of Commerce's calculation of Missouri personal income for calendar year 1997 to establish the fiscal year 1999 revenue limit.

The Hancock Amendment defines total state revenues as "all general and special revenues, license and fees, excluding federal funds as defined in the budget message of the Governor for fiscal year 1980-1981." Because the limit is actually on the General Assembly's power of taxation, revenues generated by taxes approved by voters after the adoption of the amendment are excluded from the calculation of TSR. Revenues generated by any agency acting on voter approval to do so, i.e., the Missouri Lottery, are excluded. Also, the calculation excludes refunds of any tax included in TSR.

If in any fiscal year TSR exceeds the limit by 1% or more, the amount of the excess is to be refunded pro rata based on the taxpayer income tax liability reported on the annual Missouri income tax returns filed in the following year. If the limit is exceeded by an amount of less than 1%, the excess is transferred to the General Revenue Fund.

In any fiscal year, the revenue limit may be exceeded if: the Governor asks the General Assembly to declare an emergency; the nature of the emergency and its cost to the state are clearly specified by the Governor; the General Assembly declares an emergency by a two-thirds majority vote. The emergency must be declared prior to the expenditure of any "excess" revenue. Refunds resulting from provisions of the amendment can not be the subject of any request to declare an emergency.

The Hancock Amendment includes further provisions limiting tax increases of political subdivisions and state government's flexibility to reduce support to local governments. This material is beyond the scope of this text. Interested persons should refer to the Missouri Constitution, Article X, §§ 21 and 22.

The following page contains the calculation of limited total state revenues for fiscal years 1990 through 1997, with an estimated amount for 1998. The chart on the page following the year by year calculations shows the relationship between TSR and the revenue limit since the inception of limited total state revenues.

#### **CALCULATION OF TOTAL STATE REVENUES 1991 - 1998**

(All Figures in Millions)

	Actual 1991	Actual 1992	Actual 1993	Actual 1994	Actual 1995	Actual 1996	Actual 1997	Estimated 1998
<b>Total State Revenues</b>								
Receipts	\$ 8,079.20	\$ 9,352.35	\$ 9,734.73	\$10,580.00	\$11,892.90	\$12,308.50	\$13,225.70	\$14,162.70
Less: Excluded Revenues	(3,067.90)	(3,947.35)	(4,268.69)	(4,919.00)	(5,449.00)	(5,407.00)	(5,770.87)	(6,288.21)
Expenditure Refunds	(381.08)	(460.50)	(455.11)	(458.00)	(492.20)	(529.60)	(551.55)	(641.27)
Total State Revenues	\$ 4,630.22	\$ 4,944.50	\$ 5,010.93	\$ 5,203.00	\$ 5,951.70	\$ 6,371.90	\$ 6,903.28	\$ 7,233.22
Limit Calculation								
Missouri Personal Income	\$84,864.00	\$89,611.00	\$92,733.00	\$98,470.00	\$102,386.00	\$108,519.00	\$116,154.00	\$123,280.00
x Base Ratio	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395	0.056395
Base Limit	\$ 4,785.91	\$ 5,053.61	\$ 5,229.68	\$ 5,553.22	\$ 5,774.06	\$ 6,119.93	\$ 6,550.50	\$ 6,952.38
Judicial Article*	28.35	28.56	28.56	29.40	30.50	31.70	33.98	36.02
Adjusted Limit	\$ 4,814.26	\$ 5,082.17	\$ 5,258.24	\$ 5,582.62	\$ 5,804.56	\$ 6,151.63	\$ 6,584.48	\$ 6,988.40
Augusted Diffit	Ψ 4,014.20	φ 5,002.17	Ψ 3,230.24	Ψ 3,302.02	\$ 5,004.50	Φ 0,131.03	ψ 0,501.10	ψ 0,200.10
Adjusted Limit Plus 1%	\$ 4,862.40	\$ 5,132.99	\$ 5,310.82	\$ 5,638.44	\$ 5,862.60	\$ 6,213.15	\$ 6,650.33	\$ 7,058.28
Total State Revenues	4,630.22	4,944.50	5,010.93	5,203.00	5,951.70	6,371.90	6,903.28	7,233.22
Amount Over (Under) Limit	(232.18)	(188.49)	(299.89)	(435.44)	89.10	158.75	252.95	174.94
10/ - 6 A 1/ 17 1/ 14 - 14 - 1								
1% of Adjusted Limit added back to a refund calculation					\$ 58.05	\$ 61.52	\$ 65.85	\$ 69.88
back to a retuing calculation					ψ 50.05	ψ 01.32	ψ 05.05	Ψ 07.00
Unused Hancock Limit								
Total Refund Required	No Refund	No Refund	No Refund	No Refund	\$ 147.14	\$ 220.27	\$ 318.80	\$ 244.82

<sup>\*</sup>Transfer of circuit court personnel from county to state responsibility.

Source: Office of Administration, Division of Budget and Planning

#### State of Missouri Bond Indebtedness

The General Assembly is authorized by constitutional and statutory provisions to authorize the issuance of debt for various purposes. The Board of Fund Commissioners and the Board of Public Buildings are responsible for managing the state's issuance of general obligation instruments and revenue bonds, respectively. In addition, the General Assembly has created several financing authorities responsible for raising capital via debt issuance for specific purposes.

#### **General Obligation Instruments**

The State of Missouri presently has several outstanding issues of general obligation Water Pollution Control (WPC), Third State Building (TSB) and Fourth State Building (FSB) bonds. WPC bonds provide funding for various projects aimed at protecting the environment through the control of water pollution. TSB bonds provide funding for necessary improvements to state buildings and property. FSB bonds provide funding for improvements of buildings and property of higher education institutions, the Department of Corrections, and the Division of Youth Services. All are secured by a pledge of the full faith and credit of the state of Missouri.

The Constitution of the State of Missouri establishes limits for WPC, TSB and FSB bonds. The constitutional limit on WPC bonds is \$625 million (Article III, § 37(b), 37(c), 37(e), Missouri Constitution). The constitutional limit on TSB bonds is \$600 million (Article III, § 37(d), Missouri Constitution). The constitutional limit on TSB bonds is \$250 million (Article III, § 37 (f), Missouri Constitution). The amount of WPC bonds that remain authorized but not yet issued is \$150,505,760. All third and fourth state building bonds have been issued.

The Board of Fund Commissioners may issue additional WPC and TSB bonds for the purpose of refunding prior issues at lower rates of interest. Principal amounts of the refunding issues are not subject to the respective constitutional limits. Since 1987, \$260,575,000 of WPC and \$698,625,000 of TSB bonds have been issued for the purpose of refunding outstanding issues.

#### **Revenue Bonds**

Upon approval of the General Assembly, the Board of Public Buildings is authorized to issue revenue bonds for state building projects to house state agencies. The Department of Natural Resources (DNR) is also authorized to issue revenue bonds with the General Assembly's approval. DNR uses revenue bond proceeds for the acquisition and/or development of park facilities.

Revenue bonds are secured by revenues generated from the projects they finance and are not backed by the full faith and credit of the state. Section 8.420, RSMo, limits revenue bond issuance by the Board of Public Buildings to \$229 million. Sections 253.210-253.280, RSMo, limit revenue bonds issued by DNR to \$5,167,000 for state parks.

Both the Board of Public Buildings and DNR are allowed by statute to issue bonds for the purpose of refunding outstanding issues. As with general obligation bonds, revenue bonds are refunded when lower rates of interest are available. Since 1983, the Board has issued \$299,060,000 of refunding bonds, saving the state an estimated \$17.5 million. DNR has not issued any refunding bonds.

#### Other Debt Issuances

On August 15, 1991, the Regional Convention and Sports Complex Authority issued \$132,910,000 of Convention and Sports Facility Project bonds for the eastern expansion of the existing Cervantes Convention Center in St. Louis. These bonds are limited obligations of the Authority and do not constitute a pledge of the full faith and credit of the state. However, under a financing agreement dated August 1, 1991, appropriations are made from General Revenue to pay the principal and interest due each year. The Regional Convention and Sports Complex Authority issued \$121,705,000 of Convention and Sports Facility Refunding Bonds in December, 1993.

In April, 1997, the Missouri State Highway Improvement Corporation issued \$16,440,000 of transportation revenue bonds for improvements to various projects of the Transportation Commission and the City of Springfield. Under an agreement between the two entities, the Commission will pay \$9,582,074 to the Corporation to pay for principal and interest due on the bonds. The City of Springfield will pay the remainder of the debt service requirements.

#### Lease/Purchase Agreements

On March 1, 1994 Missouri Public Facilities Corporation sold Certificates of Participation (Acute Care Psychiatric Hospital Project) in the amount of \$22,250,000. The State of Missouri entered into a lease/purchase agreement to lease the acute care psychiatric hospital. The certificates of participation represent proportionate ownership interests of the certificate holders in the lease agreement. Payments under the lease agreement have been structured in amounts sufficient to pay principal and interest on the certificates.

On April 1, 1995, the Missouri PRC Corporation sold Certificates of Participation (Psychiatric Rehabilitation Center Project) Series A 1995 in the amount of \$19,900,000. At the same time the State of Missouri entered into a lease/purchase agreement to lease the psychiatric rehabilitation center. Payments under the lease agreement have been structured in amounts sufficient to pay principal and interest on the certificates, and are subject to annual appropriation by the General Assembly.

On July 1, 1995, the Northwest Missouri Public Facilities Corporation sold Certificates of Participation (Northwest Missouri Psychiatric Rehabilitation Center Project) Series B 1995 in the amount of \$14,795,000. The State of Missouri entered into a lease/purchase agreement to lease the psychiatric rehabilitation center. Payments under the lease agreement have been structured in amounts sufficient to pay principal and interest on the certificates, and are subject to annual appropriation by the General Assembly.

#### **Certificates of Participation**

The Highway and Transportation Commission sold Certificates of Participation (Logo Sign Project) Series 1992 in the amount of \$6,560,000 in August, 1992. The certificates of participation represent an ownership interest of the certificate holder in a lease agreement. The certificates are special obligations of the Commission payable solely from the rental payments under the lease agreement.

The information provided herein and the two pages that follow were taken from the Financial Summary dated June 30, 1998, prepared by the Office of Administration, Division of Accounting.

#### STATE OF MISSOURI STATE INDEBTEDNESS

June 30, 1998

	Series	Maturity	Amount Issued	Amount Outstanding
General Obligation Bonds:				
Water Pollution Control	Series A 1974	1975 - 1999	\$ 8,000,000	\$ 540,000
Water Pollution Control	Series A 1989	1990 - 1999	35,000,000	2,000,000
Water Pollution Control	Series A 1991	1992 - 2001	35,000,000	3,690,000
Water Pollution Control-Refunding	Series B 1991	1992 - 2001	17,435,000	3,375,000
Water Pollution Control-Refunding	Series C 1991	1992 - 2012	33,575,000	28,365,000
Water Pollution Control	Series A 1992	1993 - 2017	35,000,000	31,365,000
Water Pollution Control-Refunding	Series B 1992	1993 - 2010	50,435,000	47,430,000
Water Pollution Control	Series A 1993	1994 - 2018	30,000,000	27,375,000
Water Pollution Control-Refunding	Series B 1993	1994 - 2016	109,415,000	106,090,000
Water Pollution Control	Series A 1995	1996 - 2020	30,000,000	28,225,000
Water Pollution Control	Series A 1996	1997 - 2021	35,000,000	34,250,000
Water Pollution Control	Series A 1998	1998 - 2023	35,000,000	35,000,000
Subtotal	341143111133		453,860,000	347,705,000
Third State Building-Refunding	Series A 1991	1992 - 2001	34,870,000	6,645,000
Third State Building-Refunding	Series B 1991	1992 - 2012	71,955,000	61,030,000
Third State Building-Refunding	Series A 1992	1993 - 2010	273,205,000	260,900,000
Third State Building-Refunding	Series A 1993	1994 – 2012	148,480,000	142,480,000
Subtotal	Series II 1775	1771 2012	528,510,000	471,055,000
Fourth State Building	Series A 1995	1996 - 2020	75,000,000	70,555,000
Fourth State Building	Series A 1996	1997 – 2021	125,000,000	122,325,000
Fourth State Building	Series A 1998	1998 – 2023	50,000,000	50,000,000
Subtotal	Series II 1990	1770 2023	250,000,000	242,880,000
Total General Obligation Bor	ads		\$1,232,370,000	\$1,061,640,000
Revenue Bonds:	ius		\$1, <b>202,5</b> 70,000	31,001,010,000
Board of Public Buildings – Refundin	g Series A 1991	1992 - 2012	\$ 148,500,000	\$ 108,260,000
Other Bonds:	S Series II 1991	1772 2012	Ψ 110,500,000	100,200,000
Regional Convention and Sports Com	nley Authority			
Project Bonds	Series A 1991	1992 - 2021	\$ 132,910,000	\$ 16,775,000
Project Bonds-Refunding	Series A 1993	1994 - 2021	121,705,000	116,735,000
Subtotal	Series A 1775	1774 - 2021	254,615,000	133,510,000
Springfield, Missouri State Highway	Improvement Cor	noration:	_254,015,000	
Transportation Revenue bonds		2000 – 2003	9,582,074	9,582,074
Total Other Bonds	1771	2000 2005	\$ 264,197,074	\$ 143,092,074
Lease/Purchase Agreements:			J 204,177,074	<b>4</b> 140,072,074
Acute Care Psychiatric Hospital	Series A 1994	1995 - 2014	22,250,000	20,145,000
Psychiatric Rehabilitation Center	Series A 1995		19,190,000	18,585,000
NW Missouri Psychiatric Rehab Cent		1997 - 2016	14,795,000	13,870,000
Total Lease/Purchase Agreen		1997 2010	\$ 56,235,000	\$ 52,600,000
Certificates of Participation:	icits		<u> </u>	· <u> </u>
Dept. of Transportation – Logo Sign I	Project 1992	1993 – 2000	\$ 6,560,000	\$ 1,940,000
TOTAL STATE INDEBTEDNESS			\$1,707,862,074	\$1,367,532,074

Source: OA-Division of Accounting-Financial Summary

## STATE INDEBTEDNESS DEBT RETIREMENT SCHEDULE - PRINCIPAL AND INTEREST June 30, 1998

		Board	of Fund Comm	issioners								
						Regional	Springfield			Northwest		
	Fiscal	Water	Third	Fourth	Board of	Convention	Missouri State	Missouri		Missouri		
	Year	Pollution	State	State	Public	and Sports	Highway	Public	Missouri	Public	Highway and	
	<b>Ending</b>	Control	Building	Building	Buildings	Complex	Improvement	Facilities	PRC	Facilities	Transportation	
	June 30	Bonds	Bonds	Bonds	Bonds	Authority	Corporation	Corp.	Corporation	Corp.	Commission	Totals
	1999	\$32,362,124	\$52,463,197	\$19,031,383	\$13,207,573	10,000,000	\$ ***	\$1,821,462	\$1,655,090	\$1,235,962	\$1,073,450	\$132,850,241
	2000	31,781,574	52,593,060	18,977,082	13,211,750	10,000,000	5,000,000	1,821,327	1,654,207	1,239,403	1,070,000	137,348,403
	2001	31,662,965	51.956,257	18,876,358	13,197,740	10,000,000	5,000,000	1,822,978	1,656,098	1,235,970	***	135,408,366
	2002	31,084,010	50,548,313	18,809,770	13,168,527	10,000,000	1,089,000	1,821,687	1,655,572	1,236,092	***	129,412,971
	2003	31,090,280	50,711,832	18,709,008	12,082,915	10,000,000	687,000	1,822,223	1,657,435	1,239,493	***	128,000,186
•	2004	31,234,274	50,532,135	18,588,820	12,045,732	10,000,000	***	1,819,362	1,656,483	1,235,878	***	127,112,684
	2005	31,284,810	50,880,757	18,463,196	12,028,460	10,000,000	***	1,818,108	1,657,717	1,240,435	***	127,373,483
	2006	31,283,906	50,731,855	18,357,438	12,007,395	10,000,000	***	1,818,369	1,656,160	1,237,285	***	127,092,408
	2007	31,421,914	50,921,535	18,314,220	11,959,765	10,000,000	***	1,819,647	1,656,393	1,236,585	***	127,330,059
	2008	31,474,231	50,002,953	18,283,083	11,927,720	10,000,000	***	1,821,744	1,652,970	1,238,690	***	127,401,391
	2009	29,477,880	46,913,839	18,275,450	11,892,960	10,000,000	***	1,819,556	1,655,512	1,238,297	***	121,273,494
	2010	27,306,099	39,634,306	18,257,800	11,833,360	10,000,000	***	1,818,056	1,653,911	1,239,970	***	111,743,502
	2011	25,510,181	33,419,563	18,251,985	2,227,680	10,000,000	***	1,821,547	1,653,215	1,238,770	***	94,122,941
	2012	20,319,092	5,567,738	18,234,135	2,217,400	10,000,000	***	1,819,703	1,656,350	1,239,210	***	61,053,628
	2013	20,355,434	5,624,700	18,229,182	2,223,960	10,000,000	***	1,818,219	1,658,050	1,239,980	***	61,149,525
	2014	17,373,097	***	18,218,594	***	10,000,000	***	1,821,672	1,654,950	1,237,560	***	50,305,873
	2015	17,388,275	***	18,201,593	***	10,000,000	***	1,819,781	1,656,750	1,236,950	***	50,303,349
	2016	14,538,527	***	18,197,712	***	10,000,000	***	***	1,653,150	1,237,860	***	45,627,249
	2017	14,562,193	***	18,196,356	***	10,000,000	***	***	***	***	***	42,758,549
	2018	12,111,784	***	18,212,463	***	10,000,000	***	***	***	***	***	40,324,247
	2019	9,434,264	***	18,214,719	***	10,000,000	***	***	***	***	***	37,648,983
	2020	7,238,800	***	18,212,831	***	10,000,000	***	***	***	***	***	35,451,631
	2021	4,969,537	***	12,522,006	***	10,000,000	***	***	***	***	***	27,491,543
	2022	4,969,650	***	12,515,725	***	5,000,000	***	***	***	***	***	22,485,375
	2023	2,441,250	***	3,486,000	***	***	***	***	***	***	***	5,927,250
	5	\$542,676,151	\$643,502,040	\$433,636,909	\$155,232,937	\$235,000,000	\$11,776,000	\$30,945,441	\$29,800,013	\$22,284,390	\$2,143,450	\$2,106,997,331

Source: OA-Division of Accounting-Financial Summary

#### Cap on Highway Fund Appropriations To Non-Highway Agencies

Legislation pertaining to the 4 cent motor fuel tax increase effective July 1, 1987, established a cap on expenditures from the Highway Fund by other non-highway agencies (§226.200 (3) RSMo. At this time the cap was set at the FY 87 expenditure level and was approximately \$119.6 million. The cap required that in any fiscal year where expenditures from the Highway Fund exceeded the cap, the fund must be reimbursed from General Revenue the next fiscal year.

The motor fuel tax increased to six cents in 1992 with the passage of HB 1247, 86<sup>th</sup> General Assembly, in which the fixed ceiling of \$119.6 million was changed to a flexible ceiling. Therefore, the growth in funds allocated to non-highway agencies could increase by the same percentage as the overall increase in state highway revenue sources.

The chart below illustrates funds and the percentage growth for each fiscal year.

Fiscal Year	Funds Available to Non-Highway Cap <u>Agencies</u>	Percentage Increase in the <u>Highway Cap</u>
1992	119	n/a
1993	133	11.76%
1994	140	5.26%
1995	154	10.00%
1996	162	5.19%
1997	176	8.64%
1998	176	0.00%
1999	176	0.00%

The information listed on the following page details the calculation of the cap for the various non-highway state agencies. The amounts listed for each state department reflect the total dollar amount of highway funds that were appropriated, and their totals in relation to the cap. For fiscal year 1999, the appropriation to the various agencies is \$6.7 million under the available funding. In this instance, if the expenditures exceeded the cap, a refund of \$6.7 million could be appropriated in the following fiscal year.

## COMPARATIVE CALCULATION OF THE HIGHWAY FUND CAP

	FY 1987 Appropriation to	FY 1999 Appropriation to
	Capped Agencies	Capped Agencies
State Auditor	\$ 425,043	\$ 571,831
State Treasurer	287,446	388,779
Office of Administration	2,325,336	2,316,037
Economic Development	2,635,915	2,328,772
Public Safety	58,249,717	99,786,788
Revenue	26,886,090	45,131,209
Agriculture	532,274	0
Natural Resources	0	70
Health	100,765	0
Supplementals	1,412,432	0
Capital Improvements	1,695,600	6,215,246
Reappropriations	0	0
Fringes (OA est.)	24,555,704	11,644,074
Leasing (HB 1013)	0	958,207
TOTALS	\$119,106,322	\$169,341,013
Funds available to		
Capped Agencies	*	\$176,042,097
Over (under) Cap	*	(\$6,701,084)

<sup>\*</sup>Senate Bills 135 & 63, included a provision to place a cap on Highway Fund expenditures for non-highway agencies at the fiscal year 1987 level, effective June 1, 1987. Therefore, this cap was fixed until 1992, when it was changed to a flexible ceiling.

#### COURT ORDERED DESEGREGATION

In order to comply with the U.S. District Courts for Eastern and Western Missouri, the state is required to expend monies in order to improve the quality of education in St. Louis and Kansas City. Prior to 1993, desegregation payments were made pursuant to federal court order and were not appropriated. Subsequently, these payments have been appropriated under House Bill 1002, to the Department of Elementary and Secondary Education.

Listed below, and on the following page, are the expenditures of the St. Louis Desegregation Plan and the Kansas City Desegregation Plan that are mandated by court order. The following information is year-to-date as of June 30, 1998.

#### St. Louis Desegregation Plan

The budgeted amount for Fiscal Year 1998 is \$148,800,000 and the year-to-date expenditures total \$143,558,560.

The amount appropriated for prior years are as follows:

Appropriation	Projected		
Year	Expenditures	Expenditures	Lapses
1997*	\$147,600,000	\$137,442,389	\$10,157,611
1996	153,700,000	148,299,928	5,400,072
1995	155,700,000	139,248,231	16,451,769
1994	147,600,000	134,202,695	13,397,305
1993	145,100,000	133,052,319	12,047,681
1992	144,600,000	137,189,737	7,410,263
1991	135,200,000	132,695,771	2,504,229
1990	135,000,000	122,161,135	12,838,865
1981-1989	539,980,490	494,108,685	45,871,805

#### Kansas City Desegregation Plan

The budgeted amount for fiscal year 1998 is \$105,200,000 and the year-to-date expenditures total \$132,737,853.

The amounts for prior years are as follows:

Fiscal	Projected		
Year	Expenditures	<b>Expenditures</b>	Lapses
1997	\$110,300,000	\$124,779,894	\$15,720,106
1996	140,500,000	124,779,894	15,720,106
1995	203,200,000	174,820,749	28,379,251
1994	196,850,000	143,290,085	53,559,915
1993	209,600,000	139,789,109	69,810,891
1992	191,400,000	159,334,336	32,065,664
1991	157,900,000	141,063,713	16,836,287
1990	130,400,000	110,584,262	19,815,738
1986-1989	246,360,000	220,971,670	25,388,330

<sup>\*</sup>The fiscal year 1998 Kansas City Desegregation figures reflect monies which were placed in escrow during fiscal year 1997, but not applied until fiscal year 1998. In this regard, the year-to-date expenditures exceed the budgeted amount.

#### STATE EMPLOYEE PAY PLAN HISTORY FY 89 - FY 99

FY 99	July 1, 1998	1% cost of living for all employees plus a marketplace within grade salary increase (up to two steps or roughly 4%) for qualifying employees. Plus the full-year funding of \$10 per month for all employees that can be used as the state's share of a flexible (vision and/or dental) benefit package or used as an increase to the employee's salary.
FY 98	July 1, 1997  Jan. 1, 1998	1% cost of living for all employees plus a marketplace within grade salary increase (up to two steps or roughly 4%) for qualifying employees. \$10 per month for all employees that can be used as the state's share of a flexible (vision and/or dental) benefit package or used as an increase to the employee's salary.
FY 97	July 1, 1996	2% cost of living for all employees plus a marketplace within grade salary increase (up to two steps or roughly 4%) for qualifying employees.
FY 96	July 1, 1995 Jan. 1, 1996	2% cost of living for all employees plus 2% within grade adjustment for 90% of all employees; salary adjustments for selected positions in the Uniform Classification and Pay System. \$25 State match for those employees in the Deferred Compensation Plan.
FY 95	July 1, 1994	3% plus \$200 cost of living per F.T.E.
FY 94	July 1, 1993	1% plus \$400 cost of living and \$360 additional health insurance contribution per F.T.E.
FY 93		No pay plan was offered or approved.
FY 92		No pay plan was offered or approved.
FY 91	July 1, 1990	2% within grade adjustment for 88.7% of all employees.
FY 90	July 1, 1989 Jan. 1, 1990	<ul><li>2.2% cost of living for all employees plus an approximate 2% within grade adjustment for 93% of all employees.</li><li>5.67% increase for statutory employees.</li><li>Selected salary adjustments of approximately 4.5% for 67% of</li></ul>
FY 89	July 1, 1988	all employees. \$360 per F.T.E.
1 1 07	July 1, 1900	φυου per Γ.Τ.Ε.

#### **GAMING COMMISSION**

Senate Bill 10 & 11 (86<sup>th</sup> General Assembly, 1<sup>st</sup> Regular Session, 1994) created the Missouri Gaming Commission, which became responsible for the licensing and regulation of excursion gambling boats throughout the state. After June 30, 1994, this act also provided for the transfer of responsibilities of licensing and regulation of bingo activities to the Gaming Commission as well.

Revenues generated from the gaming industry provide for the operation of the Missouri Gaming Commission, as well as providing a portion of the funding for education throughout the state. The following information outlines how gaming revenues are split out to both the State Education Fund and the Gaming Commission.

#### Gaming Revenue in Missouri

The following summarizes how the funding mechanism allocates dollars to both the operation of the Gaming Commission, to the State Education Fund, and Local Government.

- There is a \$2 boarding fee, paid either by the gambler or the casino, \$1 of which supports the operation of the Gaming Commission, with the other \$1 going to the local government.
- 80% of the gamblers' losses goes to the boat, while 2% goes to the local government. The remaining 18% (Gaming Tax) is allocated to the State Education Fund.

#### Contribution of Gaming & Bingo Proceeds to Education

The listing below reflects the appropriation of gaming and bingo proceeds to the operating budget of the Department of Elementary and Secondary Education.

	Bingo Proceeds	Gaming Proceeds	<u>Total</u>
Fiscal Year 1998	\$3,902,312	\$146,860,000	\$150,762,312
Fiscal Year 1999	\$3,900,000	\$135,800,000	\$139,700,000

#### Contribution of Gaming & Bingo Proceeds to the Missouri Gaming Commission

Personal Service and Expense & Equipment for the Missouri Gaming Commission, including Bingo operations:

FY 99 (Appropriation)	\$17,762,927
FY 98 (Appropriation)	\$16,212,826
FY 97 (Actual Expenditure)	\$10,427,624

#### LOTTERY COMMISSION

On November 6,1984, Constitutional Amendment No. 5 was passed by the voters of this state, authorizing a state lottery and Lottery Commission. Senate Bill 44, (83<sup>rd</sup> General Assembly, 1<sup>st</sup> Regular Session,1985) provided enabling legislation to implement the state lottery. The Commission is charged with supervising the lottery, and issuing rules and regulations pertaining to its operation.

Revenues generated from the sale of lottery tickets provide for the operation of the Commission, prize money, retailer commissions and incentives, and partial funding to the State Education Fund. The following information outlines how lottery revenues are allocated.

#### Lottery Revenue in Missouri

The following information provides a brief summary of how the lottery funding is allocated.

- 53.5 cents of every dollar is returned to the players as prize money.
- 31.5 cents provides money to the state's education fund.
- 9 cents is used to fund administrative costs, or the operation of the Lottery.
- 6 cents provides for retailer commissions and incentives.

#### Contributions of Lottery Proceeds to Education

The listing below provides the amount appropriated to the Department of Elementary and Secondary Education and the Department of Higher Education from Lottery Proceeds.

	Elementary & Secondary Education	Higher Education	<u>Total</u>
Fiscal Year 1998	\$ 61,372,879	\$ 66,673,550	\$ 128,046,429
Fiscal Year 1999	\$ 60,845,379	\$ 74,099,422	\$ 134,944,801

#### Contribution of Lottery Proceeds to the State Lottery Commission

Personal Service & Expense and Equipment for the Mo. Lottery Commission.

FY 99 (Appropriation)	\$ 43,520,958
FY 98 (Appropriation)	\$ 41,790,999
FY 97 (Actual Expenditure)	\$ 39,701,385

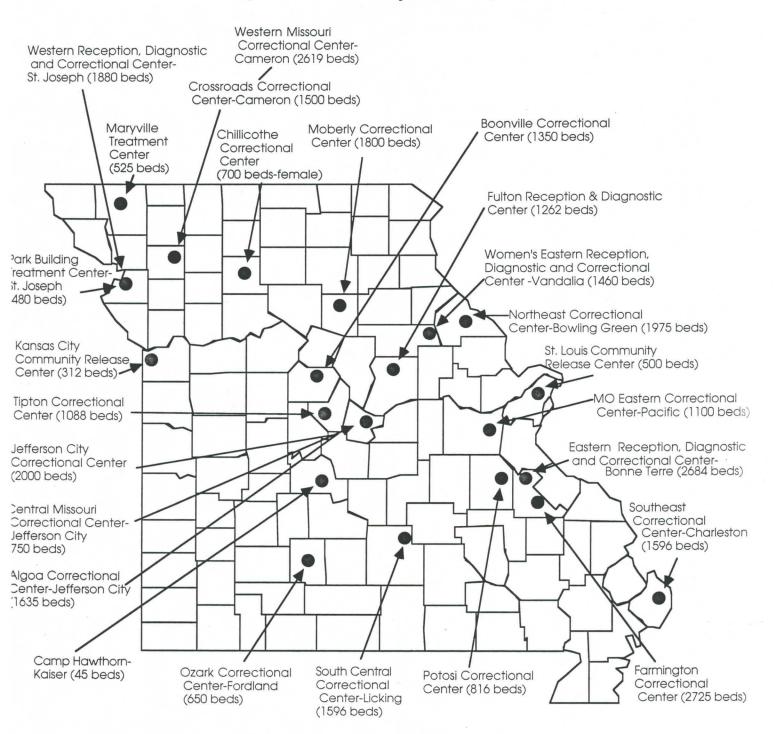
#### **EDUCATION FOUNDATION FORMULA DISTRIBUTION**

The foundation distribution provides state aid to public elementary and secondary schools in accordance with the Outstanding Schools Act (S.B. 380, 87<sup>th</sup> General Assembly, 1<sup>st</sup> Regular Session, 1993). The funding, which is calculated through a formula, provides tax-rate equalized per pupil educational revenues to all school districts. The foundation portion of the budget contains formula funding, as well as funding for transportation, special education, gifted programs and early childhood education. In fiscal year 1995, the early childhood special education programs, Career Ladder, Vocational Education, Early Childhood Development and State Schools Programs were transferred into the Foundation portion of the budget. The recommendation to transfer these areas to the Foundation was to provide more flexibility to increase funding to the various programs, while also creating a more comprehensive educational package.

The following listing presents the Foundation Program Funding Appropriation for Fiscal Year 1999

Programs	Appropriation
Minimum Guarantee	\$1,354,910,960
Transportation	120,596,525
Special Education	139,617,982
Gifted Programs	21,000,000
Reading	11,096,925
3 & 4 Year Olds	3,000,000
Transferred Programs	
Early Childhood Special Education	39,721,722
Career Ladder	36,048,524
Vocational Education	52,138,028
Early Childhood Special Education	27,204,651
Special Needs	205,500,000
State School Programs	42,679,164
TOTAL	\$2,053,514,481

## MISSOURI CORRECTIONAL FACILITIES (Sites and Capacities)



The Department of Corrections has several construction projects either recently completed or to be completed in the next two years at an estimated cost of \$440,720,218. Those just completed include; the Crossroads Correctional Facility in Cameron, opened in March 1997 at a cost of \$56,071,769, the Women's Eastern Reception & Diagnostic Correctional Center In Vandalia, opened in December 1997 at a cost of \$54,807,627, the Northeast Correctional Center in Bowling Green, opened in February 1998 at a cost of \$69,662,061, and the Western Reception & Diagnostic Correctional Center in St. Joseph, opened in July 1998 at a cost of \$38,922,761. There are three facilities scheduled to open in 2000. The Eastern Reception & Diagnostic Correctional Center in Bonne Terre, at an estimated cost of \$104,000,000, the Southeast Correctional Center in Charleston and the South Center in Licking at an estimated cost of \$58,628,000 each.

#### WELFARE ROLL INFORMATION

Since January 1993, over 115,000 people have left the welfare rolls, a reduction of over 45%. The listing below compares the percentage decrease by county from January 1993 to August 1998.

#### Percentage change of TANF Caseload (Individuals) by County January 1993 to August 1998

County	AFDC Jan '93	TANF Aug '98	Percentage Change	County	AFDC Jan '93	TANF Aug '98	Percentage Change
State Total	259,039	141,273	-45.5%	Linn	469	163	-65.2%
Adair	545	188	-65.5%	Livingston	445	163	-63.4%
Andrew	364	112	-69.2%	Macon	373	162	-56.6%
Atchison	204	61	-70.1%	Madison	617	236	-61.8%
Audrain	974	439	-54.9%	Maries	274	131	-52.2%
Barry	1,180	589	-50.1%	Marion	1,600	563	-64.8%
Barton	375	206	-45.1%	McDonald	1,049	646	-38.4%
Bates	620	295	-52.4%	Mercer	129	45	-65.1%
Benton	646	484	-25.1%	Miller	1,024	368	-64.1%
Bollinger	442	207	-53.2%	Mississippi	1,941	1,175	-39.5%
Boone	3,964	2,254	-43.1%	Moniteau	238	104	-56.3%
Buchanan	4,918	1,625	-67.0%	Monroe	208	89	-57.2%
Butler	3,147	1,039	-67.0%	Montgomery	428	115	-73.1%
Caldwell	287	55	-80.8%	Morgan	774	292	-62.3%
Callaway	1,153	630	-45.4%	New Madrid	2,318	1,023	-55.9%
Camden	867	329	-62.1%	Newton	1,643	716	-56.4%
Cape Girardeau	2,016	1,005	-50.1%	Nodaway	380	56	-85.3%
Carroll	572	182	-68.2%	Oregon	487	236	-51.5%
Carter	551	199	-63.9%	Osage	131	99	-24.4%
Cass	1.783	719	-59.7%	Ozark	500	248	-50.4%
Cedar	494	260	-47.4%	Pemiscot	3,444	1,557	-54.8%
Chariton	232	77	-66.8%	Perry	406	169	-58.4%
Christian	926	486	-47.5%	Pettis	1,389	620	-55.4%
Clark	274	114	-58.4%	Phelps	1,591	670	-57.9%
Clay	3,503	1,106	-68.4%	Pike	638	235	-63.2%
Clinton	488	139	-71.5%	Platte	1.137	271	-76.2%
Cole	1,598	654	-59.1%	Polk	771	352	-54.3%
Cooper	393	158	-59.8%	Pulaski	1,387	554	-60.1%
Crawford	1,147	590	-48.6%	Putnam	202	36	-82.2%
Dade	307	67	-78.2%	Ralls	290	100	-65.5%
Dallas	583	347	-40.5%	Randolph	1,370	475	-65.3%
Daviess	243	53	-78.2%	Ray	666	245	-63.2%
De Kalb	226	136	-39.8%	Reynolds	540	226	-58.1%
Dent	884	373	-57.8%	Ripley	1,529	518	-66.1%
Douglas	586	287	-51.0%	Saline	1,170	329	-71.9%
Dunklin	3,843	1,853	-51.8%	Schuyler	139	36	-74.1%
Franklin	2,727	966	-64.6%	Scotland	159	28	-82.4%
Gasconade	323	126	-61.0%	Scott	3,333	1,444	-56.7%
Gentry	99	48	-51.5%	Shannon	544	232	-57.4%
Greene	7,099	3,264	-54.0%	Shelby	208	59	-71.6%
Grundy	440	119	-73.0%	St. Charles	4,911	1,981	-59.7%
Harrison	325	61	-81.2%	St. Clair	474	168	-64.6%
Henry	901	416	-53.8%	St. François	3,295	1,391	-57.8%
Hickory	485	198	-59.2%	St. Louis City	60,030	40,773	-32.1%
Holt	162	45	-72.2%	St. Louis Cnty.	29,351	20,820	-29.1%
Howard	253	105	-58.5%	St. Genevieve	547	191	-65.1%
Howell	1,981	768	-61.2%	Stoddard	1.622	536	-67.0%
Iron	944	377	-60.1%	Stone	610	403	-33.9%
Jackson	41,687	25,554	-38.7%	Sullivan	219	95	-56.6%
Jasper	4,307	2,124	-50.7%	Taney	531	395	-25.6%
Jefferson	5,387	2,263	-58.0%	Texas	1,239	536	-56.7%
Johnson	1,286	509	-60.4%	Vernon	836	377	-54.9%
Knox	109	17	-84.4%	Warren	667	317	-52.5%
Laclede	1,067	507	-52.5%	Washington	2,442	868	-64.5%
Lafayette	1,133	333	-70.6%	Wayne	1,064	519	-51.2%
Lawrence	1,055	583	-44.7%	Webster	759	269	-64.6%
Lewis	370	137	-63.0%	Worth	95	18	-81.1%
Lincoln	985	537	-45.5%	Wright	946	455	-51.9%

Source: Department of Social Services

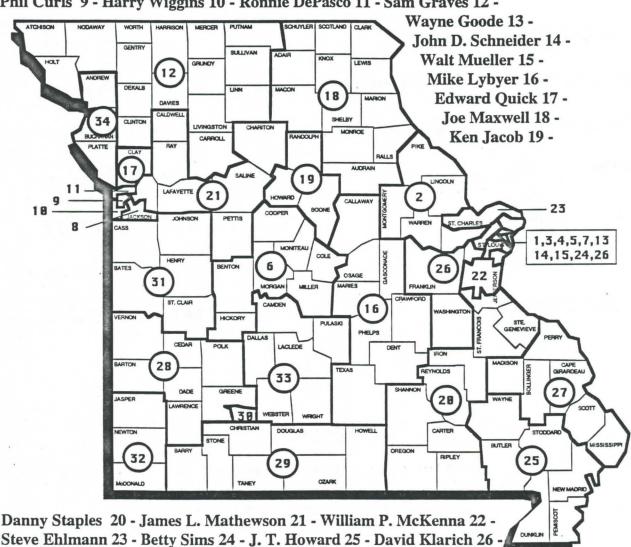
## **Section III**

# General Information

1998

#### MEMBERS OF THE MISSOURI SENATE 89th GENERAL ASSEMBLY

Anita T. Yeckel 1 - Ted House 2 - John E. Scott 3 - Wm. (Lacy) Clay 4 - J. B. "Jet" Banks 5 - Larry Rohrbach 6 - Francis E. Flotron 7 - Bill Kenney 8 - Phil Curls 9 - Harry Wiggins 10 - Ronnie DePasco 11 - Sam Graves 12 -



Peter Kinder 27 - Morris Westfall 28 - Doyle Childers 29 - Roseann Bentley 30 -

Harold Caskey 31 - Marvin Singleton 32 - John T. Russell 33 - Sidney Johnson 34

## SENATE APPROPRIATIONS COMMITTEE MEMBERS AND STAFF

#### **MEMBERS**

Mike Lybyer, Chairman

Joe Maxwell

Harry Wiggins, Vice-Chairman

Peter Kinder

Wayne Goode, Vice Chairman

**Walt Mueller** 

William L. Clay, Jr.

Larry Rohrbach

Phil B. Curls\*

John T. Russell

J. T. Howard

**Marvin Singleton** 

**Sidney Johnson** 

**Morris Westfall** 

#### STAFF

Marty Drewel, Budget Analyst

Walt Fischer, Budget Analyst

Angie Giddings, Budget Analyst

Brent McGinty, Budget Analyst

Robin Butler, Appropriations Secretary

Beverly Parks, Appropriations Secretary

<sup>\*</sup>Resigned, August 1998

#### **DEPARTMENTAL ASSIGNMENTS FOR APPROPRIATIONS BILLS**

House Bill 1001 Public Debt House Bill 1002 Department of Elementary and Secondary Education House Bill 1003 Department of Higher Education House Bill 1004 Department of Revenue Department of Transportation House Bill 1005 Office of Administration House Bill 1006 Department of Agriculture Department of Conservation Department of Natural Resources House Bill 1007 Department of Economic Development Department of Labor and Industrial Relations Department of Insurance House Bill 1008 Department of Public Safety House Bill 1009 Department of Corrections House Bill 1010 Department of Mental Health Department of Health House Bill 1011 Department of Social Services House Bill 1012 Statewide Elected Officials Judiciary and Public Defender General Assembly House Bill 1013 FY 99 Leasing – All Departments House Bill 1014 FY 98 Supplemental – All Departments House Bill 1020 Capital Improvements – New Construction House Bill 1021 Reappropriations – Regular Funds

# BUDGET PROCESS OVERVIEW STATE OF MISSOURI

#### I. Department Budget Preparation

- A. State agencies prepare budget requests during summer and fall for the following fiscal year in accordance with guidelines issued by the Office of Administration's Division of Budget and Planning.
- B. Budget requests are submitted to OA-Budget and Planning by October 1. Copies are submitted to the legislature at the same time.

#### II. Governor Recommends Executive Budget

- A. After analysis by OA-Budget and Planning, the Executive Budget is published in mid-January.
- B. Governor gives State of the State and Budget Message to a Joint Session of the Legislature in the first few weeks of the legislative session in January.
- C. Appropriations Bills, the first twenty House Bills, are introduced by the Chairman of the House Budget Committee to reflect the Governor's recommended budget.

#### III. House Appropriations Committees Operating Budget Hearings

- A. After introduction, Appropriations Bills are referred to the House Budget Committee for assignment to the appropriate House Appropriations Committee.
- B. Each House Appropriations Committee (General Administration and Transportation, Education and Public Safety, Natural and Economic Resources, Health and Mental Health, and Social Services and Corrections) holds budget hearings in late January or early February for agencies to testify on their budget requests and the Governor's recommendations.

#### IV. House Action on Emergency and Supplemental Appropriations

- A. House Budget Committee conducts hearings on emergency and supplemental requests for the current year early in the session. Emergency and supplemental appropriations are for unforeseen changes in circumstance in the current fiscal year. The legislature takes action only on the requests recommended by the Governor.
- B. House Budget Committee "marks-up" emergency and supplemental appropriation bills and sends House Committee Substitutes to the full House for action.

#### V. House Appropriations Committee Operating Budget Recommendations

- A. House Appropriations Committees "mark-up" the operating budgets and staff prepares House Committee Substitute bills to reflect the committee recommendations.
- B. House Appropriations Committee Chairman present recommendations to the House Budget Committee.

#### VI. House Budget Committee Acts on Operating Budget

- A. House Budget Committee either accepts House Appropriations Committee recommendations, alters the recommendations, or rejects the recommendations with instructions for the House Appropriations Committee to reconsider the proposed budget.
- B. House Committee Substitute Appropriations bills as approved by the House Budget Committee are sent to the full House or Representatives with a committee recommendation.

#### VII. House Floor Action on Operating Budget

- A. All appropriations bills for the operating budget are brought before the House of Representatives.
- B. House Committee Substitute (or House Substitute) bills as perfected by amendment and floor vote are sent to the Senate, usually with one-third of the session remaining.

#### VIII. House Action on Capital Budget

- A. House Budget Committee conducts hearing and "marks-up" capital budget for recommended House Committee Substitute Bills. The capital budget uses a biennial appropriations process for major, multiyear projects. During the second year of the biennium, funding is provided for critical projects not envisioned at the time of the adoption of the biennial budget.
- B. Full House passes House Committee Substitute (or House Substitute) bills and sends to the Senate.

#### IX. Senate Appropriations Committee Operating Budget Hearings

- A. Senate Appropriations Committee conducts budget hearings and reviews in late January.
- B. Senate Appropriations Committee "marks-up" operating budget, prepares recommendations, and staff prepares summaries of action for presentation to the full Senate.

#### X. Senate Appropriations Committee Action

- A. Senate Appropriations Committee conducts hearings and "marks-up" emergency and supplemental appropriations to prepare Senate Committee Substitute for House Committee Substitute appropriations bill on emergency and supplementals.
- B. Senate Appropriations Committee conducts hearings and "marks-up" capital budget for Senate Committee Substitute bills.

#### XI. Senate Action on Appropriations

- A. Full Senate either adopts Senate Committee Substitutes, amends Senate Committee Substitutes, or adopts Senate Substitute bills for appropriations on emergency and supplemental, operating, and capital budgets.
- B. The Senate returns the appropriation bills to the House of Representatives for acceptance or for the House to make a request for conference to settle differences.

#### XII. Conference Committee(s) on Appropriations

- A. Conference Committees, consisting of five (5) members from the House of Representatives and five (5) members from the Senate, meet to achieve compromises, settle differences and adopt Conference Committee Substitute appropriations bills.
- B. Conference Committee bills are then returned to the full House and Senate to be Truly Agreed to and Finally Passed.

#### XIII. Governor's Line-Item Veto

- A. Truly Agreed To and Finally Passed appropriations bills are sent to the Governor for signature.
- B. Governor either signs an appropriations bill, vetoes entire bill, or line-item vetoes part or all of sections or lines in the bill. Appropriations for payment of principal and interest on public debt and appropriations for free public schools cannot be vetoed under the Missouri Constitution. The Governor must act before July 1 and on that date the appropriated moneys may be expended.

#### XIV. Governor's Control Over Expenditure Rates

- A. Governor controls the rate of expenditure against appropriations through the allotment process.
- B. An initial reserve plan is the statutorily required 3% withholding on appropriations to be expended upon approval of the Governor.
- C. Governor may further withhold funds to reduce expenditures below appropriations whenever actual revenues are less than estimates on which the appropriations are based.

#### XV. <u>Legislative Override of Governor's Veto</u>

- A. Legislature may override Governor's veto of bill or line-item by a two thirds majority in both the House and Senate during the following legislative veto session held in September.
- B. Process begins again.

## Calendar of Floor Action on Appropriation Bills 89<sup>th</sup> General Assembly, 2<sup>nd</sup> Regular Session

January	7 21 22 29	89 <sup>th</sup> General Assembly, 2 <sup>nd</sup> Regular Session begins State of the State Address – Executive Budget presented House Floor Action – Introduction of HB 1014 House Floor Action – Introduction of HB's 1001; 1013
February	2	House Floor Action – Introduction of HB's 1002-1003;1005;1008-1009;1012;1020
	3	House Floor Action – Introduction on HB 1007
	4	House Floor Action – Introduction of HB's 1004; 1006; 1010-1011
	11	House Floor Action – Perfection of HCS/HB 1014
	18	House Floor Action – Third Reading of HCS/HB 1014
		Senate Floor Action – Introduction of HCS/HB 1014
March	5	Senate Floor Action - Third Reading of SCS/HCS/HB 1014
	9	House Floor Action – Perfection of HB 1001
	10 11	House Floor Action – Perfection of HCS/HB's 1002-1005 House Floor Action – Perfection of HCS/HB's 1006-1012
	11	House Floor Action – Third Reading of HB 1001; HCS/HB's 1002-1009
		Senate Floor Action – Introduction of HB 1001; HCS/HB's 1002-1009
	12	House Floor Action – Third Reading of HB 1001; HCS/HB's 1002-1009
		Senate Floor Action – Introduction of HCS/HB's 1010-1012
	13-22	SPRING BREAK
	25	House/Senate Floor Action – TAFP HB 1014
	26	House Floor Action – Introduction of HB 1021
	31	House Floor Action – Perfection of HCS/HB 1013
April	2	House Floor Action - Third Reading of HCS/HB 1013
	6	Senate Floor Action – Introduction of HCS/HB 1013
	14	House Floor Action – Perfection of HB 1021
	16	House Floor Action – Third Reading of HB 1021
	20	Senate Floor Action – Third Reading of HB 1001; SCS/HCS/HB's 1002-1012 House/Senate Floor Action – TAFP HB 1001
	22	House Floor Action – Perfection of HCS/HB 1020
	27	House Floor Action – Third Reading HCS/HB 1020
	- /	Thouse Thou Thetion Time Reading Tree Time 1020
May	5	House Floor Action – TAFP HB's 1002-1008
	6	House Floor Action – TAFP HB's 1009-1012
	7	Senate Floor Action – TAFP HB's 1002-1012
		Senate Floor Action – Third Reading SCS/HCS/HB 1013; 1020-1021
	8 15	House/Senate Floor Action – TAFP HB's 1013; 1020-1021 89 <sup>th</sup> General Assembly, 2 <sup>nd</sup> Regular Session ends
	13	69 General Assembly, 2 Acgular Session enus